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# §1531. Congressional findings and declaration of purposes and policy [Sec.2]

## (a) Findings

The Congress finds and declares that-

- (1) various species of fish, wildlife, and plants in the United States have been rendered extinct as a consequence of economic growth and development untempered by adequate concern and conservation;
- (2) other species of fish, wildlife, and plants have been so depleted in numbers that they are in danger of or threatened with extinction;
- (3) these species of fish, wildlife, and plants are of esthetic, ecological, educational, historical, recreational, and scientific value to the Nation and its people;
- (4) the States possess broad police powers and authorities for the conservation and management of fish and wildlife within State borders;
- (45) the United States has pledged itself as a sovereign state in the international community to conserve to the extent practicable the various species of fish or wildlife and plants facing extinction, pursuant to-
  - (A) migratory bird treaties with Canada and Mexico;
  - (B) the Migratory and Endangered Bird Treaty with Japan;
  - (C) the Convention on Nature Protection and Wildlife Preservation in the Western Hemisphere;
  - (D) the International Convention for the Northwest Atlantic Fisheries;
  - (E) the International Convention for the High Seas Fisheries of the North Pacific Ocean;
  - (F) the Convention on International Trade in Endangered Species of Wild Fauna and Flora; and
  - (G) other international agreements; and
- (56) encouraging the States and other interested parties, through Federal financial assistance and a system of incentives, to develop and maintain conservation programs which meet national and international standards is a key to meeting the Nation's international commitments and to better safeguarding, for the benefit of all citizens, the Nation's heritage in fish, wildlife, and plants.

#### (b) Purposes

The purposes of this chapter are to provide a means whereby the ecosystems upon which endangered species and threatened species depend may be conserved, to provide a program for the conservation of such endangered species and threatened species, and to take such steps as may be appropriate to achieve the purposes of the treaties and conventions set forth in subsection (a) of this section.

- (c) Policy (c) Policy. It is the policy of Congress that—
  - (1) It is further declared to be the policy of Congress that all Federal (1) all Federal departments and agencies shall seek to conserve endangered species and threatened species and shall utilize their authorities in furtherance of the purposes of this chapter.
  - (2) the Federal agency authority for conservation and management of fish and wildlife authorized by this Act should be exercised in conjunction with the existing authorities of the States for the conservation and management of fish and wildlife;
  - (2) It is further declared to be the policy of Congress that Federal agencies (3) Federal agencies shall cooperate with State and local agencies to resolve water resource issues in concert with conservation of endangered species.; and
  - (4) Congress supports conservation actions to preclude the need to list species as threatened species or endangered species under this Act.

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## §1532. Definitions Definitions. [Sec.3]

For the purposes of this chapter-In this Act:

- (1) Affected Party.— The term "affected party" means any unit of State, Tribal, or local government the rights of which may be affected by a determination made under section 4(a) in an action brought under section 11(g)(1)(C), including property rights.
- (42) The term "alternative courses of action" means all alternatives and thus is not limited to original project objectives and agency jurisdiction.
- (3) Appropriately Qualified Scientist or Other Qualified Person.—The term "appropriately qualified scientist or other qualified person"—
  - (A) has the meaning given the term by the Secretary in the rulemaking under section 201(c)(2) of the Endangered Species Act Amendments of 2020; and
  - (B) includes a person with, at a minimum, expertise regarding a species, closer relatives of a species, or the ecosystem on which a species depends.
- (24) The term "commercial activity" means all activities of industry and trade, including, but not limited to, the buying or selling of commodities and activities conducted for the purpose of facilitating such buying and selling: *Provided, however*, That it does not include exhibition of commodities by museums or similar cultural or historical organizations.
- (35) The terms "conserve", "conserving", and "conservation" mean to use and the use of all methods and procedures which are necessary to bring any endangered species or threatened species to the point at which the measures provided pursuant to this chapter are no longer necessary. Such methods and procedures include, but are not limited to, all activities associated with scientific resources management such as research, census, law enforcement, habitat acquisition and maintenance, propagation, live trapping, and transplantation, and, in the extraordinary case where population pressures within a given ecosystem cannot be otherwise relieved, may include regulated taking.
- (46) The term "Convention" means the Convention on International Trade in Endangered Species of Wild Fauna and Flora, signed on March 3, 1973, and the appendices thereto.
- (7) Covered Settlement.— The term "covered settlement" means a consent decree or a settlement agreement in an action brought under section 11(g)(1)(C).
- (58)(A) The term "critical habitat" for a threatened or endangered species means-
  - (i) the specific areas within the geographical area occupied by the species, at the time it is listed in accordance with the provisions of section 1533 of this title, on which are found those physical or biological features (I) essential to the conservation of the species and (II) which may require special management considerations or protection; and
  - (ii) specific areas outside the geographical area occupied by the species at the time it is listed in accordance with the provisions of section 1533 of this title, upon a determination by the Secretary that such areas are essential for the conservation of the species.
  - (B) Critical habitat may be established for those species now listed as threatened or endangered species for which no critical habitat has heretofore been established as set forth in subparagraph (A) of this paragraph.
  - (C) Except in those circumstances determined by the Secretary, critical habitat shall not include the entire geographical area which can be occupied by the threatened or endangered species.
- (9) Eligible State Agency.—The term "eligible state agency"—
  - (A) has the meaning given the term by the Secretary in the rulemaking under section 201(c)(2) of the Endangered Species Act Amendments of 2020; and

- (B) means a State agency of an impacted State that, at a minimum, demonstrates adequate authority and capability to develop and implement recovery plans and implementation plans, as applicable.
- (610) The term "endangered species" means any species which is in danger of extinction throughout all or a significant portion of its range other than a species of the Class Insecta determined by the Secretary to constitute a pest whose protection under the provisions of this chapter would present an overwhelming and overriding risk to man.
- (711) The term "Federal agency" means any department, agency, or instrumentality of the United States.
- (812) The term "fish or wildlife" means any member of the animal kingdom, including without limitation any mammal, fish, bird (including any migratory, nonmigratory, or endangered bird for which protection is also afforded by treaty or other international agreement), amphibian, reptile, mollusk, crustacean, arthropod or other invertebrate, and includes any part, product, egg, or offspring thereof, or the dead body or parts thereof.
- (913) The term "foreign commerce" includes, among other things, any transaction-
  - (A) between persons within one foreign country;
  - (B) between persons in two or more foreign countries;
  - (C) between a person within the United States and a person in a foreign country; or
  - (D) between persons within the United States, where the fish and wildlife in question are moving in any country or countries outside the United States.
- (14) Impacted State.— The term "impacted State", with respect to a threatened species or endangered species, means any State in which the threatened species or endangered species, as applicable, is believed to occur.
- (4015) The term "import" means to land on, bring into, or introduce into, or attempt to land on, bring into, or introduce into, any place subject to the jurisdiction of the United States, whether or not such landing, bringing, or introduction constitutes an importation within the meaning of the customs laws of the United States.
- (16) Party With A Direct Interest In The Land In Which The Relevant Species Is Believed To Occur.—The term "party with a direct interest in the land in which the relevant species is believed to occur"—
  - (A) has the meaning given the term by the Secretary in the rulemaking under section 201(c)(2) of the Endangered Species Act Amendments of 2020; and (B) includes—
    - (i) if a recovery team is established, each member of the recovery team:
    - (ii) if a recovery team is not established, appropriately qualified scientists and other qualified people who conduct the development of a recovery plan; and (iii) parties who—
      - (I) own, lease, or otherwise hold a legal interest in land in which the relevant species is believed to occur;
      - (II) operate agricultural, energy, natural resource extraction, or other productive activities on the land in which the relevant species is believed to occur; and
      - (III) conduct land, habitat, and conservation activities on the land in which the relevant species is believed to occur.
- (4217) The term "permit or license applicant" means, when used with respect to an action of a Federal agency for which exemption is sought under section 1536 of this title, any person whose application to such agency for a permit or license has been denied primarily because of the application of section 1536(a) of this title to such agency action.

- (4318) The term "person" means an individual, corporation, partnership, trust, association, or any other private entity; or any officer, employee, agent, department, or instrumentality of the Federal Government, of any State, municipality, or political subdivision of a State, or of any foreign government; any State, municipality, or political subdivision of a State; or any other entity subject to the jurisdiction of the United States.
- (1419) The term "plant" means any member of the plant kingdom, including seeds, roots and other parts thereof.
- (20) Recovery Plan.—The term "recovery plan" means a plan for the conservation and recovery of a threatened species or an endangered species that—
  - (A) incorporates the best scientific and commercial data available; and
  - (B) includes a description of the criteria and measures that will be used to monitor implementation.
- (21) Recovery Team.—The term "recovery team" means a team established by the Secretary under section 4(f)(5)(B) for the purpose of developing, implementing, monitoring, and revising a recovery plan.
- (4522) The term "Secretary" means, except as otherwise herein provided, the Secretary of the Interior or the Secretary of Commerce as program responsibilities are vested pursuant to the provisions of Reorganization Plan Numbered 4 of 1970; except that with respect to the enforcement of the provisions of this chapter and the Convention which pertain to the importation or exportation of terrestrial plants, the term also means the Secretary of Agriculture.
- (4623) The term "species" includes any subspecies of fish or wildlife or plants, and any distinct population segment of any species of vertebrate fish or wildlife which interbreeds when mature.
- (4724) The term "State" means any of the several States, the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, the Virgin Islands, Guam, and the Trust Territory of the Pacific Islands.
- (4825) The term "State agency" means any State agency, department, board, commission, or other governmental entity which is responsible for the management and conservation of fish, plant, or wildlife resources within a State.
- (1926) The term "take" means to harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect, or to attempt to engage in any such conduct.
- (2027) The term "threatened species" means any species which is likely to become an endangered species within the foreseeable future throughout all or a significant portion of its range.
- (2128) The term "United States", when used in a geographical context, includes all States.

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# §1533. Determination of endangered species and threatened species [Sec.4]

- (a) Generally (a) Determination by Secretary.—
  - (1) The Secretary (1) In general.—The Secretary shall by regulation promulgated in accordance with subsection (b) determine whether any species is an endangered species or a threatened species because of any of the following factors:
    - (A) the (A) The present or threatened destruction, modification, or curtailment of its habitat or range;
    - (B) overutilization (B) Overutilization for commercial, recreational, scientific, or educational purposes:
    - (C) disease (C) Disease or predation;.
    - (D) the (D) The inadequacy of existing regulatory mechanisms; or.
    - (E) other (E) Other natural or manmade factors affecting its continued existence.
  - (2) With respect to any species over which program responsibilities have been vested in the Secretary of Commerce pursuant to Reorganization Plan Numbered 4 of 1970-
    - (A) in any case in which the Secretary of Commerce determines that such species should-(i) be listed as an endangered species or a threatened species, or (ii) be changed in status from a threatened species to an endangered species, he shall so inform the Secretary of the Interior; who shall list such species in accordance with this section; (B) in any case in which the Secretary of Commerce determines that such species should-(i) be removed from any list published pursuant to subsection (c) of this section, or(ii) be changed in status from an endangered species to a threatened species,he shall recommend such action to the Secretary of the Interior, and the Secretary of the Interior, if he concurs in the recommendation, shall implement such action; and
    - (A) in any case in which the Secretary of Commerce determines that the species should be—
      - (i) listed as an endangered species or a threatened species, or changed in status from a threatened species to an endangered species—
        - (I) the Secretary of Commerce shall submit to the Secretary of the Interior a notice of the determination; and
        - (II) the Secretary of the Interior shall list the species in accordance with this section; or
      - (ii) removed from any list published pursuant to subsection (c), or changed in status from an endangered species to a threatened species—
        - (I) the Secretary of Commerce shall recommend that action to the Secretary of the Interior: and
        - (II) the Secretary of the Interior, on concurrence with the recommendation, shall implement the action; and
    - (CB) the Secretary of the Interior may not list or remove from any list any such species, and may not change the status of any such species which are listed, without a prior favorable determination made pursuant to this section by the Secretary of Commerce.
  - (3)(A) The Secretary, by regulation promulgated in accordance with subsection (b) and to the maximum extent prudent and determinable-
    - (i) shall, concurrently with making a determination under paragraph (1) that a species is an endangered species or a threatened species, designate any habitat of such species which is then considered to be critical habitat; and
    - (ii) may, from time-to-time thereafter as appropriate, revise such designation.
    - (B)(i) The Secretary shall not designate as critical habitat any lands or other geographical areas owned or controlled by the Department of Defense, or designated for

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its use, that are subject to an integrated natural resources management plan prepared under section 670a of this title, if the Secretary determines in writing that such plan provides a benefit to the species for which critical habitat is proposed for designation.

- (ii) Nothing in this paragraph affects the requirement to consult under section 1536(a)(2) of this title with respect to an agency action (as that term is defined in that section).
- (iii) Nothing in this paragraph affects the obligation of the Department of Defense to comply with section 1538 of this title, including the prohibition preventing extinction and taking of endangered species and threatened species.

### (4) Recovery Goals.—

- (A) In general.—The Secretary shall initiate a status review to determine whether to delist or downlist, as applicable, a threatened species or endangered species in accordance with paragraph (5) if the species achieves the recovery goals described in the recovery plan for the species, which shall include criteria established by the Secretary, in consultation with impacted States.
- (B) Requirements.—The recovery goals under subparagraph (A) shall—
  - (i) be based on the best scientific and commercial data available, including all information taken into consideration in the determination to list an applicable species; and
  - (ii) to the maximum extent practicable, be expressed using objective and measurable biological criteria.
- (C) Modifications.—
  - (i) In general.—With the agreement of, at a minimum, 3/4 of the representatives of State agencies from each impacted State participating as members of a recovery team, the recovery team may propose to the Secretary a modification of a recovery goal required under this paragraph based on new science, new technology, new management practices, new resources, or any other development that materially changes the underlying best scientific and commercial data available based on which the goal was established.
  - (ii) Approval by Secretary.—Not later than 90 days after the Secretary receives a proposed modification under clause (i), the Secretary shall—
    - (I) approve the proposed modification; or
    - (II) reject the proposed modification.
  - (iii) Explanation.—If the Secretary rejects a proposed modification under clause (ii)(II), the Secretary shall provide a detailed, comprehensive, written explanation of the rejection to—
    - (I) the recovery team for the species, if applicable;
    - (II) each applicable State agency of an impacted State;
    - (III) the Committees on Appropriations and Environment and Public Works of the Senate; and
    - (IV) the Committees on Appropriations and Natural Resources of the House of Representatives.
  - (iv) No notice and comment required.—Section 553 of title 5, United States Code, shall not apply to a modification approved by the Secretary under clause (ii)(I).
  - (v) Modifications not proposed by a recovery team.—
    - (I) Modifications by the Secretary.—Subject to subclauses (II) and (III), if a recovery team for a threatened species or endangered species does not propose a modification under this subparagraph, the Secretary may modify a recovery goal based on—

- (aa) new science;
- (bb) new technology;
- (cc) new management practices;
- (dd) new resources; or
- (ee) any other development that materially changes the underlying best scientific and commercial data available under which the recovery goal was established.
- (II) Explanation.—Before making a modification under subclause (I), the Secretary shall provide a detailed, comprehensive, written explanation of the proposal to—
  - (aa) the recovery team for the species:
  - (bb) each applicable State agency of an impacted State;
  - (cc) the Committees on Appropriations and Environment and Public Works of the Senate; and
  - (dd) the Committees on Appropriations and Natural Resources of the House of Representatives.
- (III) Timing.—The Secretary may not make a modification under subclause (I) less than 30 days after the date on which the Secretary provides the explanation under subclause (II).
- (IV) No recovery team.—If there is no recovery team established for a threatened species or endangered species, the Secretary may modify a recovery goal based on any of the factors described in item (aa) through (ee) of subclause (I).
- (D) EFFECT.—Nothing in this paragraph requires a recovery goal to be achieved in order for the Secretary to delist or downlist a threatened species or endangered species under this section.
- (5) Delisting, downlisting, and uplisting.—
  - (A) Definitions.—In this paragraph:
    - (i) Delist.—The term "delist" means to remove a species from the list of threatened species or endangered species, as applicable, under this subsection.
    - (ii) Downlist.—The term "downlist" means to move a species included on the list of endangered species under this subsection to the list of threatened species under this subsection.
    - (iii) Uplist.—The term "uplist" means to move a species included on the list of threatened species under this subsection to the list of endangered species under this subsection.
  - (B) Determination by secretary.—
    - (i) Status review.—The Secretary shall conduct a review of the status of a threatened species or endangered species in accordance with this subparagraph and paragraph (4)(A) for purposes of delisting, downlisting, or uplisting the species, as applicable.
    - (ii) Initiation.—
      - (I) In general.—The Secretary shall initiate a status review under clause (i) or paragraph (4)(A), as applicable, by not later than 30 days after the earlier of—
        - (aa) the date on which the Secretary determines that the applicable recovery goals required under paragraph (4)(A) are achieved with respect to the species:
        - (bb) the date on which the Secretary receives from the recovery team for the species a report that—
          - (AA) describes the means by which the recovery goals required under paragraph (4)(A) have been achieved with respect to the species; and

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- (BB) recommends the delisting or downlisting of the species, as applicable; and
- (cc) the date on which the Secretary receives from the recovery team for the species a report that recommends the uplisting of the species.
- (II) Petitions to delist, downlist, or uplist and acting on initiative of the Secretary.—
  - (aa) In general.—
    - (AA) Petition.—Nothing in this subsection affects the ability of an interested person to submit to the Secretary a petition to delist, downlist, or uplist a threatened species or an endangered species in accordance with this subsection and subsection (b).
    - (BB) Secretary's initiative.—The Secretary may, on the initiative of the Secretary and in addition to the required status review under subclause (I), delist, downlist, or uplist a threatened species or endangered species in accordance with this subsection and subsection (b).
  - (bb) Criteria to be used.—If the Secretary initiates a review to delist or downlist a threatened species or endangered species under item (aa), the determination of the Secretary shall be based on the factors identified in paragraph (1), irrespective of whether the criteria described in paragraph (4)(A) have been achieved.
- (iii) Determination.—Not later than 90 days after the date on which a status review is initiated pursuant to clause (i), the Secretary shall determine whether to delist, downlist, or uplist, as applicable, the species that is the subject of the status review.
- (iv) Action on determination.—
  - (I) Positive determination.—On determining to delist, downlist, or uplist a species under clause (iii), the Secretary shall publish in the Federal Register by not later than 1 year after the date of the determination, a final regulation to delist, downlist, or uplist the species that is the subject of the determination.
  - (II) Negative determination.—On determining not to delist, downlist, or uplist a species under clause (iii), the Secretary shall publish in the Federal Register, by not later than 90 days after the date of the determination, a detailed, comprehensive written explanation of the determination.
- (v) Monitoring requirements.—If the Secretary delists a threatened species or an endangered species as described in this subparagraph, the monitoring period described in subsection (g) shall begin on the date on which a final regulation to delist the species is published in the Federal Register.
- (C) Judicial review.—Until the expiration of the applicable monitoring period under subsection (g), in accordance with clause (ii)(II) or (iv)(I) of subparagraph (B)—
  - (i) a determination of the Secretary to delist a species under subparagraph (B) shall not be considered to be a final agency action for purposes of chapter 7 of title 5, United States Code; and
  - (ii) no judicial review of the determination may commence.

#### (b) Basis for determinations

(1)(A) The Secretary shall make determinations required by subsection (a)(1) solely on the basis of the best scientific and commercial data available to him after conducting a review of the status of the species and after taking into account those efforts, if any, being made by any State or foreign nation, or any political subdivision of a State or foreign nation, to protect such species, whether by predator control, protection of habitat and food supply, or other conservation practices, within any area under its jurisdiction; or on the high seas.

- (B) In carrying out this section, the Secretary shall give consideration to species which have been-
  - (i) designated as requiring protection from unrestricted commerce by any foreign nation, or pursuant to any international agreement; or
  - (ii) identified as in danger of extinction, or likely to become so within the foreseeable future, by any State agency or by any agency of a foreign nation that is responsible for the conservation of fish or wildlife or plants.
- (2) The Secretary shall designate critical habitat, and make revisions thereto, under subsection (a)(3) on the basis of the best scientific and commercial data available and after taking into consideration the economic impact, the impact on national security, and any other relevant impact, of specifying any particular area as critical habitat. The Secretary may exclude any area from critical habitat if he determines the Secretary determines that the benefits of such exclusion outweigh the benefits of specifying such area as part of the critical habitat, unless he determines the Secretary determines, based on the best scientific and commercial data available, that the failure to designate such area as critical habitat will result in the extinction of the species concerned.
- (3)(A) To (3) Petitions from Interested Persons.—
  - (A) Action by Secretary.—
    - (i) In General.—To the maximum extent practicable, within 90 days after receiving the petition of an interested person under section 553(e) of title 5, to add a species to, or to remove a species from, either of the lists published under subsection (c), the Secretary shall make a finding as to whether the petition presents substantial scientific or commercial information indicating that the petitioned action may be warranted. If such a petition is found to present such information
    - (ii) Review of Species Status.—If a petition under clause (i) is found to present the information described in that clause, the Secretary shall promptly commence a review of the status of the species concerned. The Secretary
    - (iii) Publication of Findings.—The Secretary shall promptly publish each finding made under this subparagraph in the Federal Register.
    - (iv) Notification to States and Indian Tribes.—
      - (I) In General.—If a petition is filed under clause (i), the Secretary shall—
        (aa) not later than 15 days after the date of receipt of the petition—
        (AA) provide to the Governor and the State agency of each impacted State and to each Indian Tribe with jurisdiction over land in which the species covered by the petition is believed to occur, a notification of receipt of the petition and a copy of the petition; and
        - (BB) make a copy of the petition publicly available on the internet; and (bb) solicit comments from the Governor, State agency, and Indian Tribe, as applicable, to be submitted to the Secretary by not later than the date that is 60 days after the date of receipt of the notification, regarding whether the petitioned action may be warranted.
      - (II) Consideration of state and tribal comments.—Before the date of publication under this subparagraph of a determination that a petitioned action may be warranted, the Secretary shall give full and fair consideration to any State or Tribal comments submitted by the deadline described in subclause (I)(bb).
  - (B) Within 12 months after(B) Findings.—
    - (i) In General.—In accordance with the national listing work plan submitted under subsection (j), after receiving a petition that is found under subparagraph (A) to

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present substantial information indicating that the petitioned action may be warranted, the Secretary shall make one of the following findings:

- (i) The petitioned action is not warranted, in which case the Secretary shall promptly publish such finding in the Federal Register.
- (iii) The petitioned action is warranted, in which case the Secretary shall promptly publish in the Federal Register a general notice and the complete text of a proposed regulation to implement such action in accordance with paragraph (5).
- (iii) The petitioned action is warranted, but that-
  - (I) the immediate proposal and timely promulgation of a final regulation implementing the petitioned action in accordance with paragraphs (5) and (6) is precluded by pending proposals to determine whether any species is an endangered species or a threatened species, and
  - (II) expeditious progress is being made to add qualified species to either of the lists published under subsection (c) and to remove from such lists species for which the protections of this chapter are no longer necessary,

in which case (ii) Publication.—After making a finding under clause (i), the Secretary shall promptly publish such finding in the Federal Register, together with a description and evaluation of the reasons and data on which the finding is based.

(C)(i) A petition with respect to which a finding is made under subparagraph (B)(iii) shall be treated as a petition that is resubmitted to the Secretary under subparagraph (A) on the date of such finding and that presents substantial scientific or commercial information that the petitioned action may be warranted.

- (ii) Any negative (C) Judicial Review.—Any negative finding described in subparagraph (A) and any finding described in subparagraph (B)(i) or (iii) shall be subject to judicial review.
- (iii) The Secretary shall implement a system to monitor effectively the status of all species with respect to which a finding is made under subparagraph (B)(iii) and shall make prompt use of the authority under paragraph 7 paragraph (7) to prevent a significant risk to the well being of any such species.
- (D)(i) To the maximum extent practicable, within 90 days after receiving the petition of an interested person under section 553(e) of title 5, to revise a critical habitat designation, the Secretary shall make a finding as to whether the petition presents substantial scientific information indicating that the revision may be warranted. The Secretary shall promptly publish such finding in the Federal Register.
  - (ii) Within 12 months after(ii) Action on Positive Finding.—In accordance with the national listing work plan submitted under subsection (j), after receiving a petition that is found under clause (i) to present substantial information indicating that the requested revision may be warranted, the Secretary shall determine how he intends to proceed with the requested revision, and shall promptly publish notice of such intention in the Federal Register.the Secretary shall—
    - (I) determine the means by which to proceed with the requested revision; and (II) promptly publish in the Federal Register a notice of the determination.
- (4) Except as provided in paragraphs (5) and (6) of this subsection, the provisions of section 553 of title 5 (relating to rulemaking procedures), shall apply to any regulation promulgated to carry out the purposes of this chapter.

- (5) With respect to any regulation proposed by the Secretary to implement a determination, designation, or revision referred to in subsection (a)(1) or (3), the Secretary shall-
  - (A) not less than 90 days before the effective date of the regulation-
    - (i) publish a general notice and the complete text of the proposed regulation in the Federal Register, and; and
    - (ii) give provide actual notice of the proposed regulation (including the complete text of the regulation) to the State agency in each State to, and invite the comment of
      - (I) the Governor and the State agency of each impacted State;
      - (II) each Indian Tribe with jurisdiction over land in which the species is believed to occur, and to each occur; and
      - (III) each county, or equivalent jurisdiction in which the species is believed to eccur, and invite the comment of such agency, and each such jurisdiction, thereon; occur;
  - (B) insofar as practical, and in cooperation with the Secretary of State, give notice of the proposed regulation to each foreign nation in which the species is believed to occur or whose citizens harvest the species on the high seas, and invite the comment of such nation thereon;
  - (C) give notice of the proposed regulation to such professional scientific organizations as he deems the Secretary determines to be appropriate;
  - (D) publish a summary of the proposed regulation in a newspaper of general circulation in each area of the United States in which the species is believed to occur; and
- (E) promptly hold one public hearing on the proposed regulation if any person files a request for such a hearing within 45 days after the date of publication of general notice. (6)(A) Within the one-year period beginning on the date on which general notice is published in accordance with paragraph (5)(A)(i) regarding a proposed regulation, the Secretary shall publish in the Federal Register-
  - (i) if a determination as to whether a species is an endangered species or a threatened species, or a revision of critical habitat, is involved, either-
    - (I) a final regulation to implement such determination,
    - (II) a final regulation to implement such revision or a finding that such revision should not be made,
    - (III) notice that such one-year period is being extended under subparagraph (B)(i), or (IV) notice that the proposed regulation is being withdrawn under subparagraph (B)(ii), together with the finding on which such withdrawal is based;
    - or
  - (ii) subject to subparagraph (C), if a designation of critical habitat is involved, either-(I) a final regulation to implement such designation, or
    - (II) notice that such one-year period is being extended under such subparagraph.
  - (B) (i) If the Secretary finds with respect to a proposed regulation referred to in subparagraph (A)(i) that there is substantial disagreement regarding the sufficiency or accuracy of the available data relevant to the determination or revision concerned, the Secretary may extend the one-year period specified in subparagraph (A) for not more than six months for purposes of soliciting additional data.
    - (ii) If a proposed regulation referred to in subparagraph (A)(i) is not promulgated as a final regulation within such one-year period (or longer period if extension under clause (i) applies) because the Secretary finds that there is not sufficient evidence to justify the action proposed by the regulation, the Secretary shall immediately withdraw the regulation. The finding on which a withdrawal is based shall be subject to judicial review. The Secretary may not propose a regulation that has previously

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been withdrawn under this clause unless he determines the Secretary determines that sufficient new information is available to warrant such proposal.

- (iii) If the one-year period specified in subparagraph (A) is extended under clause (i) with respect to a proposed regulation, then before the close of such extended period the Secretary shall publish in the Federal Register either a final regulation to implement the determination or revision concerned, a finding that the revision should not be made, or a notice of withdrawal of the regulation under clause (ii), together with the finding on which the withdrawal is based.
- (C) A final regulation designating critical habitat of an endangered species or a threatened species shall be published concurrently with the final regulation implementing the determination that such species is endangered or threatened, unless the Secretary deems that-
  - (i) it is essential to the conservation of such species that the regulation implementing such determination be promptly published; or
  - (ii) critical habitat of such species is not then determinable, in which case the Secretary, with respect to the proposed regulation to designate such habitat, may extend the one-year period specified in subparagraph (A) by not more than one additional year, but not later than the close of such additional year the Secretary must publish a final regulation, based on such data as may be available at that time, designating, to the maximum extent prudent, such habitat.
- (7) Neither paragraph (4), (5), or (6) of this subsection nor section 553 of title 5 shall apply to any regulation issued by the Secretary in regard to any emergency posing a significant risk to the well-being of any species of fish or wildlife or plants, but only if-
  - (A) at the time of publication of the regulation in the Federal Register the Secretary publishes therein detailed reasons why such regulation is necessary; and (B) in the case such regulation applies to resident species of fish or wildlife, or plants, the Secretary gives actual notice of such regulation to the State agency in each State in which such species the Governor and State agency of each impacted State, and to each Indian Tribe with jurisdiction over land in which the species is believed to occur. Such regulation shall, at the discretion of the Secretary, take effect immediately upon the publication of the regulation in the Federal Register. Any regulation promulgated under the authority of this paragraph shall cease to have force and effect at the close of the 240-day period following the date of publication unless, during such 240-day period, the rulemaking procedures which would apply to such regulation without regard to this paragraph are complied with. If at any time after issuing an emergency regulation the Secretary determines, on the basis of the best appropriate data available to him best scientific and commercial data available, that substantial evidence does not exist to warrant such regulation, he shall withdraw it the Secretary shall withdraw the regulation.
- (8) The publication in the Federal Register of any proposed or final regulation which is necessary or appropriate to carry out the purposes of this chapter shall include a summary by the Secretary of the data on which such regulation is based and shall show the relationship of such data to such regulation; and if such regulation designates or revises critical habitat, such summary shall, to the maximum extent practicable, also include a brief description and evaluation of those activities (whether public or private) which, in the opinion of the Secretary, if undertaken may adversely modify such habitat, or may be affected by such designation.
- (9) Publication on Internet of Basis for Listings.—
  - (A) In General.—Except as provided in subparagraph (C), the Secretary shall make publicly available on the internet the best scientific and commercial data available that

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are the basis for each regulation (including each proposed regulation) promulgated pursuant to this section.

- (B) Inclusions.—The information required to be made available under subparagraph (A) includes any applicable—
  - (i) status review, including all information—
    - (I) cited in the review; or
    - (II) submitted for the review by a third party;
  - (ii) list of threatened species or endangered species under subsection (c), including—
    - (I) any final or proposed regulations relating to such a list; and
    - (II) the results of any 5-year review of such a list;
  - (iii) draft or final recovery plan;
  - (iv) information relating to the economic impacts of a critical habitat designation, especially with respect to the impacts on State and local governments and private persons; and
  - (v) required report or other data.
- (C) Exceptions.—For purposes of disclosure under subparagraph (A)—
  - (i) the Secretary shall not make available—
    - (I) on receipt of a request from the Governor (or a designee) of an impacted State, any information the public disclosure of which is prohibited by applicable State law, as determined by the impacted State; or
    - (II) any information that may be withheld under section 552 of title 5, United States Code (commonly known as the "Freedom of Information Act"); and (III) any information that would violate the policy relating to best scientific and commercial data available under section 2(d)(1); and
  - (ii) in the case of any information that includes copyrighted material, the Secretary shall—
    - (I) to the maximum extent practicable, obtain consent from the copyright holder to publish the information; and
    - (II) publish the information only if that consent is granted.

#### (c) Lists

- (1) The Secretary (1) Requirements.—
  - (A) Publication.—The Secretary of the Interior shall publish in the Federal Register a list of all species determined by himby the Secretary or the Secretary of Commerce to be endangered species and a list of all species determined by himby the Secretary or the Secretary of Commerce to be threatened species. Each list
  - (B) Contents.—Each list shall refer to the species contained therein by scientific and common name or names, if any, specify with respect to each such species over what portion of its range it is endangered or threatened, and specify any critical habitat within such range. The Secretary
  - (C) Revision.—The Secretary shall from time to time revise each list published under the authority of this subsection to reflect recent determinations, designations, and revisions made in accordance with subsections (a) and (b).
- (2) The Secretary (2) Review.—The Secretary shall-
  - (A) conduct, at least once every five years, a review of all species included in a list which is published pursuant to paragraph (1) and which is in effect at the time of such review; and
  - (B) in accordance with subsections (a) and (b) determine on the basis of such review whether any such species should-

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- (i) be removed from such list;
- (ii) be changed in status from an endangered species to a threatened species; or
- (iii) be changed in status from a threatened species to an endangered species.

Each determination under subparagraph (B) shall be made in accordance with the provisions of subsections (a) and (b).

#### (d) Protective regulations

Whenever any species is listed as a threatened species pursuant to subsection (c) of this section, the Secretary shall issue such regulations as he deems the Secretary determines to be necessary and advisable to provide for the conservation of such species. The Secretary may by regulation prohibit with respect to any threatened species any act prohibited under section 1538(a)(1) of this title, in the case of fish or wildlife, or section 1538(a)(2) of this title, in the case of plants, with respect to endangered species; except that with respect to the taking of resident species of fish or wildlife, such regulations shall apply in any State which has entered into a cooperative agreement pursuant to section 1535(c) of this title only to the extent that such regulations have also been adopted by such State.

## (e) Similarity of appearance cases

The Secretary may, by regulation of commerce or taking, and to the extent he deems advisable, treat any species as an endangered species or threatened species even though it is not listed pursuant to this section if he finds that—to the extent the Secretary determines to be advisable, treat any species as an endangered species or threatened species, regardless of whether the species is listed pursuant to this section, if the Secretary finds that—

- (1) the species (A) such species so closely resembles in appearance, at the point in question, a species which has been listed pursuant to such section that enforcement personnel would have substantial difficulty in attempting to differentiate between the listed and unlisted species;
- (B2) the effect of this substantial difficulty is an additional threat to an endangered or threatened species; and
- (C3) such treatment of an unlisted species will substantially facilitate the enforcement and further the policy of this chapter.

#### (f) Recovery plans

- (1) The Secretary shall develop and implement plans (hereinafter in this subsection referred to as "recovery plans")
- (f) Recovery and Implementation.—
  - (1) Recovery Plans.—
  - (A) In General.—The Secretary shall ensure the development of recovery plans for the conservation and survival of endangered species and threatened species listed pursuant to this section, unless he finds the Secretary finds that such a plan will not promote the conservation of the species. The Secretary, in developing and implementing in ensuring the development of recovery plans, shall, to the maximum extent practicable-
    - (Ai) give priority to those endangered species or threatened species, without regard to taxonomic classification, that are most likely to benefit from such plans, particularly those species that are, or may be, in conflict with construction or other development projects or other forms of economic activity;
    - (Bii) incorporate in each plan-
      - (il) a description of such site-specific management actions as may be necessary to achieve the plan's goal for the conservation and survival of the species; (iil) objective, measurable criteria which, when met, would result in a determination, in accordance with the provisions of this section, that the species be removed from the list; and

- (iiiII) estimates of the time required and the cost to carry out those measures needed to achieve the plan's goal and to achieve intermediate steps toward that goal; and
- (iii) in accordance with subparagraph (B), provide to impacted States the opportunity—
  - (I) to lead recovery planning and implementation;
  - (II) to expedite threatened species or endangered species recovery by supporting State-level initiatives and partnerships; and
  - (III) to increase flexibility and feasibility for the applicability of recovery plans.
- (B) Participants.—The Secretary shall ensure that the development of a recovery plan—

   (i) is conducted by appropriately qualified scientists and other qualified people, including representatives of—
  - (I) the United States Fish and Wildlife Service or the National Marine Fisheries Service, as applicable;
  - (II) other relevant Federal land and wildlife management agencies;
  - (III) the State agency from each impacted State;
  - (IV) other relevant State and local land, natural resources, water, and wildlife management agencies from each impacted State; and
  - (V) relevant Indian Tribes, or Tribal land, natural resources, water, and wildlife management agencies, that have management authority over land in which the relevant species is believed to occur; and
  - (ii) may be informed by feedback from parties with a direct interest in the land in which the relevant species is believed to occur, including, as applicable, those parties described in paragraph (2)(C), specifically with regard to any practical consideration affecting the implementation of a recovery plan.
- (2C) The Secretary, in developing and implementing in ensuring the development of recovery plans, may procure the services of appropriate public and private agencies and institutions, and other qualified persons. Recovery teams appointed pursuant to this subsection shall not be subject to the Federal Advisory Committee Act.
- (3D) The Secretary shall report every two years to the Committee on Environment and Public Works of the Senate and the Committee on Merchant Marine and Fisheries Committee on Natural Resources of the House of Representatives on the status of efforts to develop and implement recovery plans for all species listed pursuant to this section and on the status of all species for which such plans have been developed.
- (4E) The Secretary shall, prior to final approval of a new or revised recovery plan, provide public notice and an opportunity for public review and comment on such plan. The Secretary shall consider all information presented during the public comment period prior to approval of the plan.
- (5F) Each Federal agency shall, prior to implementation of a new or revised recovery plan, consider all information presented during the public comment period under paragraph (4) subparagraph (E).
- (2) Implementation Plans.—
  - (A) In General.—The Secretary shall ensure the development of implementation plans for the purpose of implementing recovery plans established under paragraph (1) for the conservation and survival of endangered species and threatened species listed pursuant to this section, unless the Secretary finds that such an implementation plan will not promote the conservation of the species.
  - (B) Requirements.—The Secretary, in ensuring the development of an implementation plan, shall, to the maximum extent practicable—

- (i) give priority to the endangered species or threatened species, without regard to taxonomic classification, that are most likely to benefit from the implementation plan, particularly species that are, or may be, in conflict with construction or other development projects or other forms of economic activity;
- (ii) incorporate into the implementation plan—
  - (I) a description of such site-specific management actions as may be necessary to achieve the goal of the implementation plan for the conservation and survival of the species;
  - (II) a description of such research, captive propagation, or experimental actions as may be necessary to achieve the goal of the implementation plan for the conservation and survival of the species;
  - (III) a description of such habitat protection or conservation actions as may be necessary to achieve the goal of the implementation plan for the conservation and survival of the species; and
  - (IV) a description of any other actions as may be necessary to achieve the goal of the implementation plan for the conservation and survival of the species; and
  - (iii) provide estimates of the time required and the cost to carry out the measures needed to achieve the goal of the implementation plan and to achieve intermediate steps towards that goal.
- (C) Participants.—The Secretary shall ensure that the development of an implementation plan is conducted by parties with a direct interest in the land in which the relevant species is believed to occur, including—
  - (i) appropriately qualified scientists and other qualified people who conduct the development of a recovery plan under paragraph (1); and
  - (ii) as applicable, representatives of—
    - (I) private and public landowners;
    - (II) agricultural production;
    - (III) energy production;
    - (IV) natural resource commodity groups and user industries;
    - (V) homebuilders;
    - (VI) water resources groups:
    - (VII) outdoor recreation groups;
    - (VIII) environmental groups; and
    - (IX) land, habitat, and wildlife conservation groups.
- (D) Modifications.—The eligible State agency that is designated by the Secretary as the leader of the development of an implementation plan shall amend or modify the implementation plan as frequently as appropriate to reflect changes in species conservation status, conservation opportunities, new research, and changes to the best scientific and commercial data available regarding conservation strategies.
- (E) No Notice and Comment Required.—Section 553 of title 5, United States Code, shall not apply to the development, amendment, or modification of an implementation plan.
- (3) Implementation.—The Secretary shall ensure the timely implementation of, as applicable, a recovery plan established under paragraph (1) or an implementation plan established under paragraph (2).
- (4) State Leadership.—
  - (A) IN GENERAL.—In carrying out this subsection—
    - (i) in accordance with subparagraphs (B) and (C), the Secretary shall provide to each impacted State the opportunity—
      - (I) to lead recovery planning, implementation planning, and implementation

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under paragraphs (1), (2), and (3), respectively;

- (II) to expedite threatened species or endangered species recovery by supporting State-level initiatives and partnerships; and
- (III) to increase flexibility and feasibility for the applicability of recovery plans under paragraph (1) and implementation plans under paragraph (2); and(ii) the Secretary shall—
  - (I) consult, to the maximum extent possible, with impacted States, including Governors, State agencies, and local land, natural resources, water, and wildlife management agencies of impacted States; and
  - (II) give full and fair consideration to any comments or recommendations received from an impacted State.
- (B) No Recovery Team or Implementation Team Established.—
  - (i) In General.—The Secretary, in consultation with the States, shall promulgate regulations governing a process by which, in a case in which a recovery team or implementation team is not established for a threatened species or endangered species under paragraph (5) or (6), respectively, the Secretary shall provide to an eligible State agency of an impacted State the opportunity—
    - (I) to develop a recovery plan under paragraph (1) or an implementation plan under paragraph (2), as applicable; and
    - (II) to implement that recovery plan or implementation plan, as applicable.
  - (ii) Requirements.—The regulations promulgated under clause (i) shall include guidelines, criteria, and a process that—
    - (I) the Secretary shall follow when determining that—
      - (aa) a State agency shall be authorized as an eligible State agency;
      - (bb) an eligible State agency shall be designated as the leader of the development of a recovery plan or implementation plan, as applicable, including in cases in which 2 or more eligible State agencies request to serve as the leader;
      - (cc) an eligible State agency shall be designated as the leader of the implementation of a recovery plan or implementation plan, as applicable, including in cases in which 2 or more eligible State agencies request to serve as the leader; and
      - (dd) the authorization of a State agency as an eligible State agency shall be withdrawn:
    - (II) an eligible State agency that is designated as the leader of—
      (aa) the development of a recovery plan shall follow in order to
      cooperate with each impacted State and participant described in
      paragraph (1)(B);
      - (bb) the development of an implementation plan shall follow in order to cooperate with each impacted State and participant described in paragraph (2)(C); or
      - (cc) the implementation of a recovery plan or implementation plan, as applicable, shall follow in order to cooperate with each impacted State and participant described in paragraph (1)(B) or (2)(C), as applicable;
    - (III) the Secretary or a designee of the Secretary, in consultation with each impacted State, shall follow when serving as the leader of the development of a recovery plan or implementation plan, as applicable, in any case in which—
      - (aa) no eligible State agency requests to serve as the leader; or

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- (bb) no eligible State agency is designated by the Secretary as the leader; and
- (IV) the Secretary or a designee of the Secretary, in consultation with each impacted State, shall follow when serving as the leader of the implementation of a recovery plan or implementation plan, as applicable, in any case in which—
  - (aa) no eligible State agency requests to serve as the leader; or (bb) no eligible State agency is designated by the Secretary as the leader.
- (C) Recovery Team or Implementation Team Established.—
  - (i) In General.—In a case in which a recovery team or implementation team is established for a threatened species or endangered species under paragraph (5) or (6), as applicable, the Secretary shall provide to each impacted State the opportunity to lead the recovery team or implementation team, as applicable.
  - (ii) Responsibilities.—An impacted State that leads a recovery team or implementation team under clause (i) shall be responsible for—
    - (I) developing a recovery plan or implementation plan, as applicable; and
    - (II) implementing a recovery plan or implementation plan, as applicable.

#### (5) Recovery Teams.—

- (A) In General.—If a species is included on the list of threatened species or endangered species under this section, an impacted State may request the establishment of a recovery team with respect to the applicable threatened species or endangered species and shall submit that request to the Secretary.
- (B) Establishment.—Not later than the deadline for the establishment of a recovery team in the schedule promulgated under paragraph (8)(A)(i), the Secretary shall establish a science-based recovery team for the species, if—
  - (i) an impacted State, acting alone or in conjunction with another impacted State, submits to the Secretary a request to establish the recovery team; or
  - (ii) in the case of such a species with respect to which more than 1 impacted State exists, the Secretary determines that establishing a recovery team would promote the conservation and recovery of the species.
- (C) Membership.—
  - (i) In General.—The members of a recovery team—
    - (I) shall be appointed by the Secretary:
    - (II) shall be composed solely of appropriately qualified scientists and other qualified people; and
    - (III) shall include representatives of-
      - (aa) the United States Fish and Wildlife Service or the National Marine Fisheries Service, as applicable;
        - (bb) other relevant Federal land and wildlife management agencies;
        - (cc) the State agency from each impacted State, unless the impacted State elects not to participate in the recovery team;
        - (dd) other relevant State and local land, natural resources, water, and wildlife management agencies from each impacted State, nominated by the Governor of the impacted State, unless the impacted State elects not to participate in the recovery team; and
        - (ee) relevant Indian Tribes, or Tribal land, natural resources, and wildlife management agencies, that have management authority over land in which the relevant species is believed to occur, unless the

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Indian Tribe elects not to participate in the recovery team.

- (ii) Composition.—
  - (I) In General.—The Secretary, in consultation with the States, shall promulgate regulations governing the composition of a recovery team, including—
    - (aa) criteria that the Secretary shall follow when determining the number of members of a recovery team, including the number of representatives of each of the Federal Government, participating State governments, and other appropriately qualified scientists and other qualified people, which shall be reasonably balanced;
    - (bb) a process by which the Secretary shall fill a vacancy on the recovery team; and
    - (cc) a quorum requirement that a recovery team shall meet in order to conduct business that requires, at a minimum, the presence of \1/3\ of the representatives of the State agencies from participating impacted States.
- (iii) Leadership.—The Secretary, in consultation with the States, shall promulgate regulations governing the leadership of a recovery team, including—
  - (I) a process by which the Secretary shall provide to each impacted State the opportunity to lead a recovery team; and
  - (II) a process by which the Secretary or a designee of the Secretary, in consultation with each impacted State, shall lead a recovery team if—
    - (aa) no impacted State submits a request to lead a recovery team; or (bb) no impacted State is otherwise designated by the Secretary to lead a recovery team.
- (D) Duties.—A recovery team shall—
  - (i) lead the development of a recovery plan;
- (ii) not later than the deadline for issuing a final recovery plan in the schedule promulgated under paragraph (8)(A)(ii), issue a final recovery plan;
  - (iii) if an implementation team is not established to implement the final recovery plan, implement the final recovery plan;
  - (iv) if an implementation team is established to implement the final recovery plan, lead the implementation team, including in the implementation of the final recovery plan;
  - (v) propose modifications to the recovery plan in accordance with subsection (a)(4)(C)(i), including associated recovery goals; and
  - (vi) recommend delisting or downlisting (as those terms are defined in subsection (a)(5)(A)) once the established recovery plan criteria for the species have been satisfied, in accordance with subsection (a)(5)(B)(ii)(II), or uplisting (as that term is defined in subsection (a)(5)(A)), as applicable.
- (E) Administration.—A recovery team shall be conducted in accordance with paragraph (7).
- (6) Implementation Teams.—
  - (A) In General.—If a species is included on the list of threatened species or endangered species under this section and the Secretary establishes a recovery team under paragraph (5), an impacted State may request the establishment of an implementation team with respect to the applicable threatened species or endangered species and shall submit that request to the Secretary.
  - (B) Establishment.—At the same time the Secretary establishes a recovery team under

- paragraph (5), the Secretary shall establish an implementation team for the species, if—
  - (i) an impacted State, acting alone or in conjunction with another impacted State, submits to the Secretary a request to establish an implementation team; or
  - (ii) in the case of such a species with respect to which more than 1 impacted State exists, the Secretary determines that establishing an implementation team would promote the conservation and recovery of the species.
- (C) Membership.—
  - (i) In General.—The members of an implementation team—
    - (I) shall be appointed by the Secretary;
    - (II) shall be composed solely of parties with a direct interest in the land in which the species is believed to occur;
    - (III) shall include each member of a recovery team established under paragraph (5); and
    - (IV) shall include, as applicable, representatives of—
      - (aa) private and public landowners;
      - (bb) agricultural production;
      - (cc) energy production;
      - (dd) natural resource commodity groups and user industries;
      - (ee) homebuilders;
      - (ff) water resources groups;
      - (gg) outdoor recreation groups;
      - (hh) environmental groups; and
      - (ii) land, habitat, and wildlife conservation groups.
- (D) Composition.—The Secretary, in consultation with the States, shall promulgate regulations governing the composition of an implementation team, including—
  - (i) criteria that the Secretary shall follow when determining the number of members of an implementation team, including the number of representatives of each of the landowners, regulated industries, environmental groups, wildlife conservation groups, and other parties with a direct interest in the land in which the species is believed to occur, which shall be reasonably balanced;
  - (ii) a process by which the Secretary shall fill a vacancy on the implementation team; and
  - (iii) a quorum requirement that a recovery team shall meet in order to conduct business that requires, at a minimum, the presence of  $1/3\$  of each of the representatives of—
    - (I) the State agencies from participating impacted States; and
    - (II) the parties with a direct interest in the land in which the species is believed to occur who are not members of a recovery team under paragraph (5).
- (E) Leadership.—The leader of an implementation team shall be the leader of the applicable recovery team, as designated under paragraph (5)(C)(iii).
- (F) Duties.—An implementation team shall—
  - (i) provide feedback solicited by the recovery team established under paragraph
  - (5) in order to aid the recovery team in fulfilling the duties of the recovery team, including developing and implementing a recovery plan and associated recovery goals, specifically with regard to any practical considerations affecting the implementation of a recovery plan;
  - (ii) lead the development of an implementation plan;
  - (iii) at the same time that a recovery team issues a final recovery plan, issue a final

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implementation plan;

- (iv) amend or modify the implementation plan in accordance with paragraph (2)(D); and
- (v) lead the implementation of the implementation plan, including the implementation of the final recovery plan.
- (G) Administration.—An implementation team shall be conducted in accordance with paragraph (7).
- (7) Administration of Recovery Teams and Implementation Teams.—
  - (A) Remote Participation.—Any member of a recovery team or an implementation team may participate in a meeting of the recovery team or implementation team, as applicable, through the use of—
    - (i) teleconferencing; or
    - (ii) any other remote business telecommunications method that allows each participating member to simultaneously hear each other participating member during the meeting.
  - (B) Effect of Election Not to Participate.—
    - (i) Permissible Activities.—An impacted State, or an Indian Tribe or a Tribal agency, that elects not to participate in a recovery team or implementation team may provide to the recovery team or implementation team, as applicable, data, written comments, and other information to aid the recovery team or implementation team, as applicable, in carrying out the duties of the recovery team or implementation team, as applicable.
    - (ii) Prohibited Activities.—Except as provided in clause (i), if an impacted State, or an Indian Tribe or a Tribal agency, elects not to participate in a recovery team or implementation team, the impacted State, Indian Tribe, or Tribal agency, as applicable, may not participate in the activities of the recovery team or implementation team, as applicable, in carrying out the duties of the recovery team or implementation team, as applicable, including for purposes of establishing a quorum or voting.
  - (C) Savings Clause.—
    - (i) Impacted States.—The participation on or leadership of a recovery team or implementation team by an impacted State does not infringe on or otherwise limit the authority of the impacted State within the borders of that impacted State.
    - (ii) Indian Tribes.—The participation on a recovery team or implementation team by an Indian Tribe or Tribal agency does not infringe on or otherwise limit the authority of the Indian Tribe or Tribal agency, as applicable, within the land over which the Indian Tribe or Tribal agency, as applicable, has management authority.
  - (D) Administrative Cost Reduction.—A recovery team or implementation team, as applicable, shall, to the maximum extent practicable, minimize the administrative costs of the recovery team or implementation team, as applicable, including by encouraging the use of remotely participating in meetings of the recovery team or implementation team, as applicable, as described in subparagraph (A) to reduce travel costs.
  - (E) FACA.—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to a recovery team or an implementation team.
- (8) Schedule.—
  - (A) In General.—As part of a rulemaking to list a species as a threatened species or an endangered species under this section, the Secretary, in consultation with the States, shall promulgate a schedule that contains—
    - (i) a date by which a recovery team or implementation team, as applicable, for the

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species shall be established under paragraph (5) or (6), as applicable, which shall be not later than 2 years after the date on which the final rule listing the species as threatened or endangered is published in the Federal Register; and

- (ii) a date by which a recovery plan or implementation plan, as applicable, for the species shall be established under paragraph (1) or (2), as applicable, which shall be not later than 5 years after the date on which the final rule listing the species as threatened or endangered is published in the Federal Register.
- (B) Timeliness.—A schedule under subparagraph (A) shall ensure the establishment of a recovery team, implementation team, recovery plan, or implementation plan, as applicable, as expeditiously as possible.
- (C) Extension of the Schedule.—The Secretary may extend a date contained in a schedule under subparagraph (A) by not more than 30 months, in which case the Secretary shall publish a written explanation for the extension in the Federal Register.

### (9) Treatment.—

- (A) In general.—A conservation agreement (including any agreement described in subparagraph (B)) entered into or endorsed by the Secretary shall be considered under any of the factors under subsection (a)(1) for purposes of determining whether to include or maintain a species on the list of threatened species or endangered species pursuant to this section.
- (B) Description of agreements.—An agreement referred to in subparagraph (A) includes—
  - (i) a wildlife conservation agreement;
  - (ii) a candidate conservation agreement with assurances;
  - (iii) a candidate conservation agreement;
  - (iv) a safe harbor agreement;
  - (v) a habitat conservation plan under section 10(a)(2)(A);
  - (vi) an interagency agreement approved by the Secretary; and
  - (vii) a plan that—
    - (I) relates to the conservation of a species;
    - (II) affects the viability of the species; and
    - (III) is implemented, or proposed to be implemented, by—
      - (aa) a State:
      - (bb) 2 or more States;
      - (cc) a unit of local government; or
      - (dd) 2 or more units of local government.

## (10) Conservation Efforts.—

- (A) In general.—Not later than 180 days after the date of enactment of the Endangered Species Act Amendments of 2020, the Secretary shall establish a framework for the consideration of conservation efforts among States, Indian Tribes, local governments, private landowners, lessees, and third-party organizations as regulatory mechanisms under subsection (a)(1).
- (B) Evaluation; treatment.—In carrying out this section, the Secretary shall—
  - (i) evaluate conservation efforts using the framework established under subparagraph (A); and
  - (ii) if the Secretary determines that a conservation effort meets the applicable criteria under that framework, consider the conservation effort to be a regulatory mechanism under subsection (a)(1).
- (11) Candidate Conservation Agreements with Assurances.—Notwithstanding any other provision of law (including regulations), in entering into, or carrying out, any candidate

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conservation agreement with assurances under this Act, the Secretary—

- (A) shall adhere to the terms of each candidate conservation agreement with assurances entered into before March 21, 2017;
- (B) shall promulgate regulations or establish policies—
  - (i) to expedite the process for entering into those agreements; and
  - (ii) to protect sensitive personal and business-related information of each party to the agreement;
- (C) shall take into consideration whether the implementation of the agreement is reasonably expected to contribute to a net conservation benefit for a species covered by the agreement; and
- (D) shall not preclude a party to the agreement from enrolling applicable land, or otherwise participating, in any other Federal conservation program.
- (12) Safe harbor agreements.—The Secretary may enter into an agreement, to be known as a "safe harbor agreement", with 1 or more entities, including a State or local government, a private landowner, a lessee, or a third-party organization, that—
  - (A) shall provide for the taking of any threatened species or endangered species consistent with the announcement of final policy entitled 'Announcement of Final Safe Harbor Policy' (64 Fed. Reg. 32717 (June 17, 1999)); and
  - (B) may provide for the taking of any threatened species or endangered species that occupies an adjacent property due to the improved conditions on the property enrolled under the agreement.

## (g) Monitoring

- (1) The Secretary shall implement a system in cooperation with the States to monitor effectively for not less than five years the status of all species which have recovered to the point at which the measures provided pursuant to this chapter are no longer necessary and which, in accordance with the provisions of this section, have been removed from either of the lists published under subsection (c).
- (2) The Secretary shall make prompt use of the authority under paragraph 7 of subsection (b) of this section subsection (b)(7) to prevent a significant risk to the well being of any such recovered species.

# (h) Agency guidelines; publication in Federal Register; scope; proposals and amendments: notice and opportunity for comments

The Secretary shall establish, and publish in the Federal Register, agency guidelines to insure that the purposes of this section are achieved efficiently and effectively. Such guidelines shall include, but are not limited to-

- (1) procedures for recording the receipt and the disposition of petitions submitted under subsection (b)(3) of this section;
- (2) criteria for making the findings required under such subsection with respect to petitions;
- (3) a ranking system to assist in the identification of species that should receive priority review under subsection (a)(1) of this section; and
- (4) a system for developing and implementing, on a priority basis, recovery plans under subsection (f) of this section.

The Secretary shall provide to the public notice of, and opportunity to submit written comments on, any guideline (including any amendment thereto) proposed to be established under this subsection.

# (i) Submission to State agency of justification for regulations inconsistent with State agency's comments or petition

If, in the case of any regulation proposed by the Secretary under the authority of this section, a State agency to which notice thereof was given in accordance with subsection (b)(5)(A)(ii) files

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comments disagreeing with all or part of the proposed regulation, and the Secretary issues a final regulation which is in conflict with such comments, or if the Secretary fails to adopt a regulation pursuant to an action petitioned by a State agency under subsection (b)(3), the Secretary shall submit to the State agency a written justification for his failure to adopt regulations consistent with the agency's comments or petition.

(i) Jurisdiction.—If, in the case of any regulation proposed by the Secretary pursuant to this section, a Governor, State agency, or Indian Tribe to which a notice of the proposed regulation was provided under subsection (b)(5)(A)(ii) or section 6(a)(2)(C) submits to the Secretary comments disagreeing with all or part of the proposed regulation, and the Secretary issues a final regulation that is in conflict with those comments, or if the Secretary fails to adopt a regulation pursuant to an action petitioned by a Governor, State agency, or Indian Tribe under subsection (b)(3), the Secretary shall submit to the Governor, State agency, or Indian Tribe a written justification for the failure to adopt regulations consistent with the relevant comments or petition.

## (j) National Listing Work Plan.—

- (1) In general.—Not later than the date described in paragraph (2), the Secretary shall submit to Congress a national listing work plan that establishes, for each species included in the plan in accordance with paragraph (3), a schedule for the completion during the 7-fiscal year period beginning on October 1 of the first fiscal year after the date of submission of the work plan of—
  - (A) status reviews and accompanying 12-month findings regarding petitions for listing the species under this Act;
  - (B) status reviews relating to the species listings initiated by the Secretary;
  - (C) proposed and final determinations regarding listing the species under this section; and
  - (D) proposed and final critical habitat designations under subsection (a)(3) relating to the species.
- (2) Submission to congress.—
  - (A) In general.—The Secretary shall submit to Congress—
    - (i) the initial work plan required under paragraph (1) together with the budget request of the Secretary for the first fiscal year beginning after the date of enactment of this subsection; and
    - (ii) an updated work plan under paragraph (1) together with the budget request of the Secretary for each fiscal year thereafter.
  - (B) Additional inclusions.—The Secretary shall also include with each budget request referred to in subparagraph (A) a description of the amounts to be requested to carry out the work plan for each fiscal year covered by the work plan, including any amounts requested to resolve emergency petitions not addressed in the work plan.
- (3) Priority.—
  - (A) In general.—In developing the work plan under this subsection, the Secretary shall assign to each species covered by the work plan a priority classification of Priority 1 through Priority 5, such that, as determined by the Secretary—
    - (i) Priority 1 represents species of the highest priority, to be designated as critically imperiled and in need of immediate action;
    - (ii) Priority 2 represents species with respect to which the best scientific and commercial data available already support a clear decision regarding the status of the species for purposes of this Act:
    - (iii) Priority 3 represents species with respect to which studies regarding the status of the species for purposes of this Act are being carried out—

- (I) to answer key questions that may influence the findings of a petition under this Act relating to the species; and
- (II) to resolve any uncertainty regarding the status of the species within a reasonable timeframe;
- (iv) Priority 4 represents species for which proactive conservation efforts likely to reduce threats to the species are being developed or carried out, within a reasonable timeframe and in an organized manner, by Federal agencies, States, landowners, and other stakeholders; and
- (v) Priority 5 represents species—
  - (I) for which there exists little information regarding—
    - (aa) threats to the species; or
    - (bb) the status of the species for purposes of this Act; or
  - (II) that the Secretary determines would receive limited conservation benefit in the foreseeable future by listing the species as a threatened species or endangered species under this section.
- (B) Use of methodology.—
  - (i) In general.—Except as provided in clause (ii), the Secretary shall establish and assign priority classifications under subparagraph (A) in accordance with the notice of the Director of the United States Fish and Wildlife Service entitled "Methodology for Prioritizing Status Reviews and Accompanying 12-Month Findings on Petitions for Listing Under the Endangered Species Act" (81 Fed. Reg. 49248 (July 27, 2016)).
  - (ii) Additional consideration.—In the case of a Priority 5 classification under clause
  - (i), in addition to the notice described in that clause, the Secretary shall consider whether there would be limited conservation benefit in the foreseeable future by listing the species as a threatened species or an endangered species.
- (C) Extensions for certain priority classifications.—
  - (i) Priority 3.—In the case of a species classified as Priority 3 under subparagraph (A)(iii), if the Secretary determines that additional time would allow for more complete data collection or the completion of studies relating to the species, the Secretary may retain the species under the work plan for a period of not more than 5 years after the deadline under paragraph (4) with respect to the species.
  - (ii) Priority 4.—In the case of a species classified as Priority 4 under subparagraph (A)(iv), if the Secretary determines that existing conservation efforts continue to meet the conservation needs of the species, the Secretary may retain the species under the work plan for a period of not more than 5 years after the deadline under paragraph (4) with respect to the species.
  - (iii) Priority 5.—In the case of a species classified as Priority 5 under subparagraph (A)(v), the Secretary may retain the species under the work plan for a period of not more than 5 years after the deadline under paragraph (4) with respect to the species.
- (D) Revision of Priority Classification Assignment.—The Secretary may revise, in accordance with subparagraph (A), the assignment to a priority classification of a species included in the work plan under this subsection at any time during the fiscal year to which the work plan applies.
- (E) Effect of Assignment.—The assignment to a priority classification of a species included in the work plan under this subsection shall not be a final agency action.
- (4) Applicability of Deadlines.—In the case of a species for which a priority classification is assigned by a work plan under this subsection, the following shall apply:
  - (A) Deadline.—Except as provided in subparagraph (B), the Secretary shall act on the relevant action relating to the species in the work plan under this subsection to which the

- species was first assigned not later than the last day of the period of that work plan. (B) Extension.—If the Secretary retains the species under the work plan for additional time under paragraph (3)(C), the deadline under subparagraph (A) shall be extended accordingly.
- (5) Inclusion of Petitioned Species in Work Plan.—On a finding by the Secretary under subsection (b)(3)(A) that a petitioned action to add a species to a list published under subsection (c) may be warranted, the Secretary shall include the species in the work plan under this subsection.
- (6) Regulations.—The Secretary may promulgate such regulations as the Secretary determines to be appropriate to carry out this subsection.
- (7) Effect of subsection.—Nothing in this subsection precludes the emergency listing authority of the Secretary under subsection (b)(7).

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## §1534. Land acquisition [Sec.5]

# (a) Implementation of conservation program; authorization of Secretary and Secretary of Agriculture

The Secretary and the Secretary of Agriculture with respect to the National Forest System, shall establish and implement a program to conserve fish, wildlife, and plants, including those which are listed as endangered species or threatened species pursuant to section 1533 of this title. To carry out such a program the appropriate Secretary-

- (1) shall utilize the land acquisition and other authority under the Fish and Wildlife Act of 1956, as amended [16 U.S.C. 742a et seq.], the Fish and Wildlife Coordination Act, as amended [16 U.S.C. 661 et seq.], and the Migratory Bird Conservation Act [16 U.S.C. 715 et seq.], as appropriate; and
- (2) is authorized to acquire by purchase, donation, or otherwise, lands, waters, or interest therein, and such authority shall be in addition to any other land acquisition authority vested in him in the Secretary.

## (b) Availability of funds for acquisition of lands, waters, etc.

Funds made available pursuant to chapter 2003 of title 54 may be used for the purpose of acquiring lands, waters, or interests therein under subsection (a) of this section.

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## §1535. Cooperation with States [Sec.6]

### (a) Generally

In carrying out the program authorized by this chapter, the Secretary shall cooperate to the maximum extent practicable with the States. Such cooperation shall include consultation with the States concerned

## (a) Requirement.—

- (1) In general.—In carrying out this Act, the Secretary shall—
  - (A) consult to the maximum extent possible with the States; and
  - (B) acknowledge and respect the primary authority of State agencies to manage fish and wildlife within State borders, except as otherwise provided in this Act with respect to an exercise by the Secretary of specific authority to manage a threatened species or an endangered species.
- (2) Inclusions.—The consultation required under this subsection shall—
  - (A) be based on the best scientific and commercial data available;
  - (B) include consultation with each impacted State before acquiring any land or water, or interest therein, for the purpose of conserving any endangered species or threatened species:
  - (C) in any case in which the Secretary has not received a petition described in section 4(b)(3)(A) relating to a species and the Secretary is considering proposing to list the species as a threatened species or an endangered species under section 4(a), include—
    - (i) providing to the Governor and the State agency of each impacted State and each Indian Tribe in which the species is believed to occur a notification of the consideration, which shall be made publicly available on the internet;
    - (ii) soliciting comments from each Governor, State agency, and Indian Tribe described in clause (i) to be submitted to the Secretary by not later than the date that is 60 days after the date of receipt of the notification, regarding whether the listing is in accordance with section 4(a); and
    - (iii) taking into consideration, and giving full and fair consideration to, any comments submitted by the deadline described in clause (ii) before publication of a proposed regulation to list the species;
  - (D) before making any determination under section 4(a), include providing to each impacted State and Indian Tribe in which the species is believed to occur all information on which the determination is based, and making that information publicly available on the internet in accordance with section 4(b)(9);
  - (E) include taking into consideration, giving full and fair consideration to, and using State data, analyses, and comments in all decisionmaking under this Act; and
  - (F) include accepting comments from the Governor and State agency of, and any Indian Tribe within, an impacted State regarding any proposed regulation under this Act.
- (3) Exceptions.—For purposes of disclosure of any information under paragraph (2)—
  - (A) the Secretary shall not make available—
    - (i) on receipt of a request from the Governor (or a designee) of an impacted State, any information the public disclosure of which is prohibited by applicable State law, as determined by the impacted State; or
    - (ii) any information that may be withheld under section 552 of title 5, United States Code (commonly known as the "Freedom of Information Act"); and
  - (B) in the case of any information that includes copyrighted material, the Secretary shall—
    - (i) to the maximum extent practicable, obtain consent from the copyright holder to publish the information; and

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(ii) publish the information only if that consent is granted.

#### (b) Management agreements

The Secretary may shall offer to enter into agreements with any State for the administration and management of any area established for the conservation of endangered species or threatened species. Any revenues derived from the administration of such areas under these agreements shall be subject to the provisions of section 715s of this title.

#### (c) Cooperative agreements

- (1) In furtherance of the purposes of this chapter, the Secretary is authorized
- (c) Cooperative Agreements.—
  - (1) Definition of State.—In this subsection, the term "State" includes—
    - (A) an Indian tribe (as defined in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5304)); and
    - (B) a Native Corporation (as defined in section 3 of the Alaska Native Claims Settlement Act (43 U.S.C. 1602)).
  - (2) Authorization.—In furtherance of the purposes of this Act, the Secretary shall offer to enter into a cooperative agreement in accordance with this section with any State which establishes and maintains an adequate and active program for the conservation of endangered species and threatened species. Within one hundred and twenty days after the Secretary receives a certified copy of such a proposed State program, he the Secretary shall make a determination whether such program is in accordance with this chapter. Unless he the Secretary determines, pursuant to this paragraph, that the State program is not in accordance with this chapter, he the Secretary shall enter into a cooperative agreement with the State for the purpose of assisting in implementation of the State program. In order for a State program to be deemed an adequate and active program for the conservation of endangered species and threatened species, the Secretary must find, and annually thereafter reconfirm such finding, that under the State program-
    - (A) authority resides in the State agency to conserve resident species of fish or wildlife determined by the State agency or the Secretary to be endangered or threatened;
    - (B) the State agency has established acceptable conservation programs, consistent with the purposes and policies of this chapter, for all resident species of fish or wildlife in the State which are deemed by the Secretary to be endangered or threatened, and has furnished a copy of such plan and program together with all pertinent details, information, and data requested to the Secretary;
    - (C) the State agency is authorized to conduct investigations to determine the status and requirements for survival of resident species of fish and wildlife:
    - (D) the State agency is authorized to establish programs, including the acquisition of land or aquatic habitat or interests therein, for the conservation of resident endangered or threatened species of fish or wildlife; and
    - (E) provision is made for public participation in designating resident species of fish or wildlife as endangered or threatened; or that under the State program-
      - ———(i) the requirements set forth in subparagraphs (C), (D), and (E) of this paragraph are complied with, and
      - (ii) plans are included under which immediate attention will be given to those resident species of fish and wildlife which are determined by the Secretary or the State agency to be endangered or threatened and which the Secretary and the State agency agree are most urgently in need of conservation programs; except that a cooperative agreement entered into with a State whose program is deemed adequate and active pursuant to clause (i) and this clause shall not affect the applicability of prohibitions set forth in or authorized pursuant to section 1533(d) of

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this title or section 1538(a)(1) of this title with respect to the taking of any resident endangered or threatened species.

## (2) In furtherance of the purposes of this chapter the Secretary is authorized

- (3) Plants.—In furtherance of the purposes of this Act, the Secretary shall offer to enter into a cooperative agreement in accordance with this section with any State which establishes and maintains an adequate and active program for the conservation of endangered species and threatened species of plants. Within one hundred and twenty days after the Secretary receives a certified copy of such a proposed State program, he the Secretary shall make a determination whether such program is in accordance with this chapter. Unless he the Secretary determines, pursuant to this paragraph, that the State program is not in accordance with this chapter, he the Secretary shall enter into a cooperative agreement with the State for the purpose of assisting in implementation of the State program. In order for a State program to be deemed an adequate and active program for the conservation of endangered species of plants and threatened species of plants, the Secretary must find, and annually thereafter reconfirm such finding, that under the State program-
  - (A) authority resides in the State agency to conserve resident species of plants determined by the State agency or the Secretary to be endangered or threatened;
  - (B) the State agency has established acceptable conservation programs, consistent with the purposes and policies of this chapter, for all resident species of plants in the State which are deemed by the Secretary to be endangered or threatened, and has furnished a copy of such plan and program together with all pertinent details, information, and data requested to the Secretary;
  - (C) the State agency is authorized to conduct investigations to determine the status and requirements for survival of resident species of plants; and
  - (D) provision is made for public participation in designating resident species of plants as endangered or threatened; or that under the State program-
    - ——(i) the requirements set forth in subparagraphs (C) and (D) of this paragraph are complied with, and
    - —(ii) plans are included under which immediate attention will be given to those resident species of plants which are determined by the Secretary or the State agency to be endangered or threatened and which the Secretary and the State agency agree are most urgently in need of conservation programs; except that a cooperative agreement entered into with a State whose program is deemed adequate and active pursuant to clause (i) and this clause shall not affect the applicability of prohibitions set forth in or authorized pursuant to section 1533(d) or section 1538(a)(1) of this title with respect to the taking of any resident endangered or threatened species.
- (4) Templates.—With respect to agreements described in section 4(f)(9)(B), the Secretary of the Interior shall, to the maximum extent practicable—
  - (A) implement standard procedures, and encourage widespread use of templates, in developing conservation agreements under this subsection;
  - (B) simplify the application and approval processes relating to those agreements;
  - (C) reduce the burdens associated with reporting and monitoring under the agreements; and
  - (D) provide for the protection of sensitive personal and business-related information of any party to the agreements, in accordance with—
    - (i) subsection (a)(3); and
    - (ii) section 4(b)(9)(C).

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### (d) Allocation of funds

- (1) The Secretary is authorized to provide financial assistance to any State, through its respective State agency, which has entered into a cooperative agreement pursuant to subsection (c) of this section to assist in development of programs for the conservation of endangered and threatened species or to assist in monitoring the status of candidate species pursuant to subparagraph (C) of section 1533(b)(3) of this titlespecies on the national listing work plan submitted under section 4(j) (referred to in this paragraph as 'candidate species') and recovered species pursuant to section 1533(g) of this title. The Secretary shall allocate each annual appropriation made in accordance with the provisions of subsection (i) of this section to such States based on consideration of-
  - (A) the international commitments of the United States to protect endangered species or threatened species;
  - (B) the readiness of a State to proceed with a conservation program consistent with the objectives and purposes of this chapter;
  - (C) the number of endangered species and threatened species within a State;
  - (D) the potential for restoring endangered species and threatened species within a State;
  - (E) the relative urgency to initiate a program to restore and protect an endangered species or threatened species in terms of survival of the species;
  - (F) the importance of monitoring the status of candidate species within a State to prevent a significant risk to the well being of any such species; and
  - (G) the importance of monitoring the status of recovered species within a State to assure that such species do not return to the point at which the measures provided pursuant to this chapter are again necessary. So much of the annual appropriation made in accordance with provisions of subsection (i) of this section allocated for obligation to any State for any fiscal year as remains unobligated at the close thereof is authorized to be made available to that State until the close of the succeeding fiscal year. Any amount allocated to any State which is unobligated at the end of the period during which it is available for expenditure is authorized to be made available for expenditure by the Secretary in conducting programs under this section.
- (2) Such cooperative agreements shall provide for (A) the actions to be taken by the Secretary and the States; (B) the benefits that are expected to be derived in connection with the conservation of endangered or threatened species; (C) the estimated cost of these actions; and (D) the share of such costs to be borne by the Federal Government and by the States; except that-
  - (i) the Federal share of such program costs shall not exceed 75 percent of the estimated program cost stated in the agreement; and
- (2) Cooperative agreement requirements.—
  - (A) In general.—A cooperative agreement under this section shall include provisions relating to—
    - (i) the benefits expected to be derived in connection with the conservation of each applicable endangered species or threatened species;
    - (ii) the actions to be carried out by—
      - (I) the Secretary; and
      - (II) each applicable State;
    - (iii) the estimated cost of the actions described in clause (ii); and
    - (iv) subject to subparagraph (B), the Federal and non-Federal shares of those costs.
  - (B) Federal share.—In establishing the provisions required under subparagraph (A)(iv), the Secretary shall ensure that—

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- (i) the Federal share of the applicable program costs shall not exceed 75 percent of the estimated program cost, as stated in the cooperative agreement; but
- (ii) the Federal share may be increased to 90 percent whenever two or more States having a common interest in one or more endangered or threatened species, the conservation of which may be enhanced by cooperation of such States, enter jointly into an agreement with the Secretary.

The Secretary may, in his discretion, and under such rules and regulations as he may prescribe, advance

- (C) Non-Federal Share. -
  - (i) In General. At the discretion of the Secretary, the Secretary, by regulation, may advance funds to the State for financing the United States pro rata share agreed upon in the cooperative agreement. For the purposes
  - (ii) Form of Non-Federal Share.—
    - (I) In General.—For purposes of this section, the non-Federal share may, in the discretion of the Secretary, be in the form of money or real property, the value of which will be determined by the Secretary, whose decision Secretary.
    - (II) Treatment of Determination. A determination of the Secretary pursuant to subclause (I) shall be final.

## (e) Review of State programs

Any action taken by the Secretary under this section shall be subject to his periodic review periodic review by the Secretary at no greater than annual intervals.

#### (f) Conflicts between Federal and State laws

Any State law or regulation which applies with respect to the importation or exportation of, or interstate or foreign commerce in, endangered species or threatened species is void to the extent that it may effectively (1) permit what is prohibited by this chapter or by any regulation which implements this chapter, or (2) prohibit what is authorized pursuant to an exemption or permit provided for in this chapter or in any regulation which implements this chapter. This chapter shall not otherwise be construed to void any State law or regulation which is intended to conserve migratory, resident, or introduced fish or wildlife, or to permit or prohibit sale of such fish or wildlife. Any State law or regulation respecting the taking of an endangered species or threatened species may be more restrictive than the exemptions or permits provided for in this chapter or in any regulation which implements this chapter but not less restrictive than the prohibitions so defined.

## (g) Transition

- (1) For purposes of this subsection, the term "establishment period" means, with respect to any State, the period beginning on December 28, 1973, and ending on whichever of the following dates first occurs: (A) the date of the close of the 120-day period following the adjournment of the first regular session of the legislature of such State which commences after December 28, 1973, or (B) the date of the close of the 15-month period following December 28, 1973.
- (2) The prohibitions set forth in or authorized pursuant to sections 1533(d) and 1538(a)(1)(B) of this title shall not apply with respect to the taking of any resident endangered species or threatened species (other than species listed in Appendix I to the Convention or otherwise specifically covered by any other treaty or Federal law) within any State-
- (A) which is then a party to a cooperative agreement with the Secretary pursuant to subsection (c) of this section (except to the extent that the taking of any such species is contrary to the law of such State); or
- (B) except for any time within the establishment period when-
  - (i) the Secretary applies such prohibition to such species at the request of the State, or

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(ii) the Secretary applies such prohibition after he finds, and publishes his finding, that applies the prohibition after publishing a determination by the Secretary that an emergency exists posing a significant risk to the well-being of such species and that the prohibition must be applied to protect such species. The Secretary's finding and publication may be made without regard to the public hearing or comment provisions of section 553 of title 5 or any other provision of this chapter; but such prohibition shall expire 90 days after the date of its imposition unless the Secretary further extends such prohibition by publishing notice and a statement of justification of such extension.

## (h) Regulations

The Secretary is authorized to promulgate such regulations as may be appropriate to carry out the provisions of this section relating to financial assistance relating to—

- (1) fulfilling the obligation of the Secretary to carry out this Act in consultation with the States; and
- (2) the provision of financial assistance to States.

## (i) Appropriations

- (1) To carry out the provisions of this section for fiscal years after September 30, 1988, there shall be deposited into a special fund known as the cooperative endangered species conservation fund, to be administered by the Secretary, an amount equal to 5 percent of the combined amounts covered each fiscal year into the Federal aid to wildlife restoration fund under section 669b of this title, and paid, transferred, or otherwise credited each fiscal year to the Sport Fishing Restoration Account established under 1016 of the Act of July 18, 1984 the Sport Fishing Restoration and Boating Trust Fund established by section 9504(a) of the Internal Revenue Code of 1986.
- (2) Amounts deposited into the special fund are authorized to be appropriated annually and allocated in accordance with subsection (d) of this section.

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## §1536. Interagency cooperation [Sec.7]

## (a) Federal agency actions and consultations

- (1) The Secretary shall review other programs administered by him and utilize such administered by the Secretary, and use those programs in furtherance of the purposes of this chapter. All other Federal agencies shall, in consultation with and with the assistance of the Secretary, utilize their authorities in furtherance of the purposes of this chapter by carrying out programs for the conservation of endangered species and threatened species listed pursuant to section 1533 of this title.
- (2) Each Federal agency shall, in consultation with and with the assistance of the Secretary, insure that any action authorized, funded, or carried out by such agency (hereinafter in this section referred to as an "agency action") is not likely to jeopardize the continued existence of any endangered species or threatened species or result in the destruction or adverse modification of habitat of such species which is determined by the Secretary, after consultation as appropriate with affected States, to be critical, unless such agency has been granted an exemption for such action by the Committee pursuant to subsection (h) of this section. In fulfilling the requirements of this paragraph each agency shall use the best scientific and commercial data available.
- (3) Subject to such guidelines as the Secretary may establish, a Federal agency shall consult with the Secretary on any prospective agency action at the request of, and in cooperation with, the prospective permit or license applicant if the applicant has reason to believe that an endangered species or a threatened species may be present in the area affected by his project the project of the applicant and that implementation of such action will likely affect such species.
- (4) Éach Federal agency shall confer with the Secretary on any agency action which is likely to jeopardize the continued existence of any species proposed to be listed under section 1533 of this title or result in the destruction or adverse modification of critical habitat proposed to be designated for such species. This paragraph does not require a limitation on the commitment of resources as described in subsection (d).

#### (b) Opinion of Secretary

- (1)(A) Consultation under subsection (a)(2) with respect to any agency action shall be concluded within the 90-day period beginning on the date on which initiated or, subject to subparagraph (B), within such other period of time as is mutually agreeable to the Secretary and the Federal agency.
  - (B) In the case of an agency action involving a permit or license applicant, the Secretary and the Federal agency may not mutually agree to conclude consultation within a period exceeding 90 days unless the Secretary, before the close of the 90th day referred to in subparagraph (A)-
    - (i) if the consultation period proposed to be agreed to will end before the 150th day after the date on which consultation was initiated, submits to the applicant a written statement setting forth-
      - (I) the reasons why a longer period is required,
      - (II) the information that is required to complete the consultation, and
      - (III) the estimated date on which consultation will be completed; or
    - (ii) if the consultation period proposed to be agreed to will end 150 or more days after the date on which consultation was initiated, obtains the consent of the applicant to such period. The Secretary and the Federal agency may mutually agree to extend a consultation period established under the preceding sentence if the Secretary, before the close of such period, obtains the consent of the applicant to the extension.

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- (2) Consultation under subsection (a)(3) shall be concluded within such period as is agreeable to the Secretary, the Federal agency, and the applicant concerned. (3)(A) Promptly after conclusion of consultation under paragraph (2) or (3) of subsection (a), the Secretary shall provide to the Federal agency and the applicant, if any, a written statement setting forth the Secretary's opinion, and a summary of the information on which the opinion is based, detailing how the agency action affects the species or its critical habitat. If jeopardy or adverse modification is found, the Secretary shall suggest those reasonable and prudent alternatives which he that the Secretary believes would not violate subsection (a)(2) and can be taken by the Federal agency or applicant in implementing the agency action.
  - (B) Consultation under subsection (a)(3), and an opinion issued by the Secretary incident to such consultation, regarding an agency action shall be treated respectively as a consultation under subsection (a)(2), and as an opinion issued after consultation under such subsection, regarding that action if the Secretary reviews the action before it is commenced by the Federal agency and finds, and notifies such agency, that no significant changes have been made with respect to the action and that no significant change has occurred regarding the information used during the initial consultation.
- (4) If after consultation under subsection (a)(2), the Secretary concludes that-
  - (A) the agency action will not violate such subsection, or offers reasonable and prudent alternatives which the Secretary believes would not violate such subsection;
  - (B) the taking of an endangered species or a threatened species incidental to the agency action will not violate such subsection; and
  - (C) if an endangered species or threatened species of a marine mammal is involved, the taking is authorized pursuant to section 1371(a)(5) of this title; the Secretary shall provide the Federal agency and the applicant concerned, if any, with a written statement that-
    - (i) specifies the impact of such incidental taking on the species,
    - (ii) specifies those reasonable and prudent measures that the Secretary considers necessary or appropriate to minimize such impact,
    - (iii) in the case of marine mammals, specifies those measures that are necessary to comply with section 1371(a)(5) of this title with regard to such taking, and (iv) sets forth the terms and conditions (including, but not limited to, reporting requirements) that must be complied with by the Federal agency or applicant (if any), or both, to implement the measures specified under clauses (ii) and (iii).

#### (c) Biological assessment

(1) To facilitate compliance with the requirements of subsection (a)(2), each Federal agency shall, with respect to any agency action of such agency for which no contract for construction has been entered into and for which no construction has begun on November 10, 1978, request of the Secretary information whether any species which is listed or proposed to be listed may be present in the area of such proposed action. If the Secretary advises, based on the best scientific and commercial data available, that such species may be present, such agency shall conduct a biological assessment for the purpose of identifying any endangered species or threatened species which is likely to be affected by such action. Such assessment shall be completed within 180 days after the date on which initiated (or within such other period as is mutually agreed to by the Secretary and such agency, except that if a permit or license applicant is involved, the 180-day period may not be extended unless such agency provides the applicant, before the close of such period, with a written statement setting forth the estimated length of the proposed extension and the reasons therefor) and, before any contract for construction is entered into and before construction is

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begun with respect to such action. Such assessment may be undertaken as part of a Federal agency's compliance with the requirements of section 102 of the National Environmental Policy Act of 1969 (42 U.S.C. 4332).

(2) Any person who may wish to apply for an exemption under subsection (g) of this section for that action may conduct a biological assessment to identify any endangered species or threatened species which is likely to be affected by such action. Any such biological assessment must, however, be conducted in cooperation with the Secretary and under the supervision of the appropriate Federal agency.

### (d) Limitation on commitment of resources

After initiation of consultation required under subsection (a)(2), the Federal agency and the permit or license applicant shall not make any irreversible or irretrievable commitment of resources with respect to the agency action which has the effect of foreclosing the formulation or implementation of any reasonable and prudent alternative measures which would not violate subsection (a)(2) of this section.

### (e) Endangered Species Committee

- (1) There is established a committee to be known as the Endangered Species Committee (hereinafter in this section referred to as the "Committee").
- (2) The Committee shall review any application submitted to it pursuant to this section and determine in accordance with subsection (h) of this section whether or not to grant an exemption from the requirements of subsection (a)(2) of this section for the action set forth in such application.
- (3) The Committee shall be composed of seven members as follows:
  - (A) The Secretary of Agriculture.
  - (B) The Secretary of the Army.
  - (C) The Chairman of the Council of Economic Advisors.
  - (D) The Administrator of the Environmental Protection Agency.
  - (E) The Secretary of the Interior.
  - (F) The Administrator of the National Oceanic and Atmospheric Administration.
  - (G) The President, after consideration of any recommendations received pursuant to subsection (g)(2)(B) shall appoint one individual from each affected State, as determined by the Secretary, to be a member of the Committee for the consideration of the application for exemption for an agency action with respect to which such recommendations are made, not later than 30 days after an application is submitted pursuant to this section.
- (4)(A) Members of the Committee shall receive no additional pay on account of their service on the Committee.
  - (B) While away from their homes or regular places of business in the performance of services for the Committee, members of the Committee shall be allowed travel expenses, including per diem in lieu of subsistence, in the same manner as persons employed intermittently in the Government service are allowed expenses under section 5703 of title 5.
- (5)(A) Five members of the Committee or their representatives shall constitute a quorum for the transaction of any function of the Committee, except that, in no case shall any representative be considered in determining the existence of a quorum for the transaction of any function of the Committee if that function involves a vote by the Committee on any matter before the Committee.
  - (B) The Secretary of the Interior shall be the Chairman of the Committee.
  - (C) The Committee shall meet at the call of the Chairman or five of its members.
  - (D) All meetings and records of the Committee shall be open to the public.

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- (6) Upon request of the Committee, the head of any Federal agency is authorized to detail, on a nonreimbursable basis, any of the personnel of such agency to the Committee to assist it in carrying out its duties under this section.
- (7)(A) The Committee may for the purpose of carrying out its duties under this section hold such hearings, sit and act at such times and places, take such testimony, and receive such evidence, as the Committee deems advisable.
  - (B) When so authorized by the Committee, any member or agent of the Committee may take any action which the Committee is authorized to take by this paragraph.
  - (C) Subject to the Privacy Act [5 U.S.C. 552a], the Committee may secure directly from any Federal agency information necessary to enable it to carry out its duties under this section. Upon request of the Chairman of the Committee, the head of such Federal agency shall furnish such information to the Committee.
  - (D) The Committee may use the United States mails in the same manner and upon the same conditions as a Federal agency.
  - (E) The Administrator of General Services shall provide to the Committee on a reimbursable basis such administrative support services as the Committee may request.
- (8) In carrying out its duties under this section, the Committee may promulgate and amend such rules, regulations, and procedures, and issue and amend such orders as it deems necessary.
- (9) For the purpose of obtaining information necessary for the consideration of an application for an exemption under this section the Committee may issue subpenas for the attendance and testimony of witnesses and the production of relevant papers, books, and documents.
- (10) In no case shall any representative, including a representative of a member designated pursuant to paragraph (3)(G) of this subsection, be eligible to cast a vote on behalf of any member.
- **(f) Promulgation of regulations; form and contents of exemption application**Not later than 90 days after November 10, 1978, the Secretary shall promulgate regulations which set forth the form and manner in which applications for exemption shall be submitted to

which set forth the form and manner in which applications for exemption shall be submitted to the Secretary and the information to be contained in such applications. Such regulations shall require that information submitted in an application by the head of any Federal agency with respect to any agency action include, but not be limited to—

- (1) a description of the consultation process carried out pursuant to subsection (a)(2) of this section between the head of the Federal agency and the Secretary; and
- (2) a statement describing why such action cannot be altered or modified to conform with the requirements of subsection (a)(2) of this section.

#### (g) Application for exemption; report to Committee

(1) A Federal agency, the Governor of the State in which an agency action will occur, if any, or a permit or license applicant may apply to the Secretary for an exemption for an agency action of such agency if, after consultation under subsection (a)(2), the Secretary's opinion under subsection (b) indicates that the agency action would violate subsection (a)(2). An application for an exemption shall be considered initially by the Secretary in the manner provided for in this subsection, and shall be considered by the Committee for a final determination under subsection (h) after a report is made pursuant to paragraph (5). The applicant for an exemption shall be referred to as the "exemption applicant" in this section. (2)(A) An exemption applicant shall submit a written application to the Secretary, in a form prescribed under subsection (f), not later than 90 days after the completion of the consultation process; except that, in the case of any agency action involving a permit or license applicant, such application shall be submitted not later than 90 days after the date

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on which the Federal agency concerned takes final agency action with respect to the issuance of the permit or license. For purposes of the preceding sentence, the term "final agency action" means (i) a disposition by an agency with respect to the issuance of a permit or license that is subject to administrative review, whether or not such disposition is subject to judicial review; or (ii) if administrative review is sought with respect to such disposition, the decision resulting after such review. Such application shall set forth the reasons why the exemption applicant considers that the agency action meets the requirements for an exemption under this subsection.

- (B) Upon receipt of an application for exemption for an agency action under paragraph (1), the Secretary shall promptly (i) notify the Governor of each affected State, if any, as determined by the Secretary, and request the Governors so notified to recommend individuals to be appointed to the Endangered Species Committee for consideration of such application; and (ii) publish notice of receipt of the application in the Federal Register, including a summary of the information contained in the application and a description of the agency action with respect to which the application for exemption has been filed.
- (3) The Secretary shall within 20 days after the receipt of an application for exemption, or within such other period of time as is mutually agreeable to the exemption applicant and the Secretary-
  - (A) determine that the Federal agency concerned and the exemption applicant have-
    - (i) carried out the consultation responsibilities described in subsection (a) in good faith and made a reasonable and responsible effort to develop and fairly consider modifications or reasonable and prudent alternatives to the proposed agency action which would not violate subsection (a)(2);
    - (ii) conducted any biological assessment required by subsection (c); and
    - (iii) to the extent determinable within the time provided herein, refrained from making any irreversible or irretrievable commitment of resources prohibited by subsection (d); or
  - (B) deny the application for exemption because the Federal agency concerned or the exemption applicant have not met the requirements set forth in subparagraph (A)(i), (ii), and (iii). The denial of an application under subparagraph (B) shall be considered final agency action for purposes of chapter 7 of title 5.
- (4) If the Secretary determines that the Federal agency concerned and the exemption applicant have met the requirements set forth in paragraph (3)(A)(i), (ii), and (iii) he shall, in consultation with the Members of the Committee, hold requirements under clauses (i), (ii), and (iii) of paragraph (3)(A), the Secretary, in consultation with the Committee, shall hold a hearing on the application for exemption in accordance with sections 554, 555, and 556 (other than subsection (b)(1) and (2) thereof) of title 5 and prepare the report to be submitted pursuant to paragraph (5).
- (5) Within 140 days after making the determinations under paragraph (3) or within such other period of time as is mutually agreeable to the exemption applicant and the Secretary, the Secretary shall submit to the Committee a report discussing-
  - (A) the availability of reasonable and prudent alternatives to the agency action, and the nature and extent of the benefits of the agency action and of alternative courses of action consistent with conserving the species or the critical habitat;
  - (B) a summary of the evidence concerning whether or not the agency action is in the public interest and is of national or regional significance;
  - (C) appropriate reasonable mitigation and enhancement measures which should be considered by the Committee; and

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- (D) whether the Federal agency concerned and the exemption applicant refrained from making any irreversible or irretrievable commitment of resources prohibited by subsection (d).
- (6) To the extent practicable within the time required for action under subsection (g) of this section, and except to the extent inconsistent with the requirements of this section, the consideration of any application for an exemption under this section and the conduct of any hearing under this subsection shall be in accordance with sections 554, 555, and 556 (other than subsection (b)(3) of section 556) of title 5.
- (7) Upon request of the Secretary, the head of any Federal agency is authorized to detail, on a nonreimbursable basis, any of the personnel of such agency to the Secretary to assist him in carrying out his duties under the Federal agency to the Secretary to assist the Secretary in carrying out this section.
- (8) All meetings and records resulting from activities pursuant to this subsection shall be open to the public.

#### (h) Grant of exemption

- (1) The Committee shall make a final determination whether or not to grant an exemption within 30 days after receiving the report of the Secretary pursuant to subsection (g)(5). The Committee shall grant an exemption from the requirements of subsection (a)(2) for an agency action if, by a vote of not less than five of its members voting in person-
  - (A) it determines on the record, based on the report of the Secretary, the record of the hearing held under subsection (g)(4) and on such other testimony or evidence as it may receive, that-
    - (i) there are no reasonable and prudent alternatives to the agency action;
    - (ii) the benefits of such action clearly outweigh the benefits of alternative courses of action consistent with conserving the species or its critical habitat, and such action is in the public interest;
    - (iii) the action is of regional or national significance; and
    - (iv) neither the Federal agency concerned nor the exemption applicant made any irreversible or irretrievable commitment of resources prohibited by subsection (d); and
  - (B) it establishes such reasonable mitigation and enhancement measures, including, but not limited to, live propagation, transplantation, and habitat acquisition and improvement, as are necessary and appropriate to minimize the adverse effects of the agency action upon the endangered species, threatened species, or critical habitat concerned. Any final determination by the Committee under this subsection shall be considered final agency action for purposes of chapter 7 of title 5.
- (2)(A) Except as provided in subparagraph (B), an exemption for an agency action granted under paragraph (1) shall constitute a permanent exemption with respect to all endangered or threatened species for the purposes of completing such agency action-
  - (i) regardless whether the species was identified in the biological assessment; and
  - (ii) only if a biological assessment has been conducted under subsection (c) with respect to such agency action.
- (B) An exemption shall be permanent under subparagraph (A) unless—
  - (i) the Secretary finds, based on the best scientific and commercial data available, that such exemption would result in the extinction of a species that was not the subject of consultation under subsection (a)(2) or was not identified in any biological assessment conducted under subsection (c), and
  - (ii) the Committee determines within 60 days after the date of the Secretary's finding that the exemption should not be permanent. If the Secretary makes a finding

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described in clause (i), the Committee shall meet with respect to the matter within 30 days after the date of the finding.

# (i) Review by Secretary of State; violation of international treaty or other international obligation of United States

Notwithstanding any other provision of this chapter, the Committee shall be prohibited from considering for exemption any application made to it, if the Secretary of State, after a review of the proposed agency action and its potential implications, and after hearing, certifies, in writing, to the Committee within 60 days of any application made under this section that the granting of any such exemption and the carrying out of such action would be in violation of an international treaty obligation or other international obligation of the United States. The Secretary of State shall, at the time of such certification, publish a copy thereof in the Federal Register.

#### (j) Exemption for national security reasons

Notwithstanding any other provision of this chapter, the Committee shall grant an exemption for any agency action if the Secretary of Defense finds that such exemption is necessary for reasons of national security.

## (k) Exemption decision not considered major Federal action; environmental impact statement

An exemption decision by the Committee under this section shall not be a major Federal action for purposes of the National Environmental Policy Act of 1969 [42 U.S.C. 4321 et seq.]: *Provided*, That an environmental impact statement which discusses the impacts upon endangered species or threatened species or their critical habitats shall have been previously prepared with respect to any agency action exempted by such order.

# (I) Committee order granting exemption; cost of mitigation and enhancement measures; report by applicant to Council on Environmental Quality

- (1) If the Committee determines under subsection (h) that an exemption should be granted with respect to any agency action, the Committee shall issue an order granting the exemption and specifying the mitigation and enhancement measures established pursuant to subsection (h) which shall be carried out and paid for by the exemption applicant in implementing the agency action. All necessary mitigation and enhancement measures shall be authorized prior to the implementing of the agency action and funded concurrently with all other project features.
- (2) The applicant receiving such exemption shall include the costs of such mitigation and enhancement measures within the overall costs of continuing the proposed action. Notwithstanding the preceding sentence the costs of such measures shall not be treated as project costs for the purpose of computing benefit-cost or other ratios for the proposed action. Any applicant may request the Secretary to carry out such mitigation and enhancement measures. The costs incurred by the Secretary in carrying out any such measures shall be paid by the applicant receiving the exemption. No later than one year after the granting of an exemption, the exemption applicant shall submit to the Council on Environmental Quality a report describing its compliance with the mitigation and enhancement measures prescribed by this section. Such a report shall be submitted annually until all such mitigation and enhancement measures have been completed. Notice of the public availability of such reports shall be published in the Federal Register by the Council on Environmental Quality.

#### (m) Notice requirement for citizen suits not applicable

The 60-day notice requirement of section 1540(g) of this title shall not apply with respect to review of any final determination of the Committee under subsection (h) of this section granting an exemption from the requirements of subsection (a)(2) of this section.

#### (n) Judicial review

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Any person, as defined by section 1532(13) of this title, may obtain judicial review, under chapter 7 of title 5, of any decision of the Endangered Species Committee under subsection (h) in the United States Court of Appeals for (1) any circuit wherein the agency action concerned will be, or is being, carried out, or (2) in any case in which the agency action will be, or is being, carried out outside of any circuit, the District of Columbia, by filing in such court within 90 days after the date of issuance of the decision, a written petition for review. A copy of such petition shall be transmitted by the clerk of the court to the Committee and the Committee shall file in the court the record in the proceeding, as provided in section 2112 of title 28. Attorneys designated by the Endangered Species Committee may appear for, and represent the Committee in any action for review under this subsection.

- (o) Exemption as providing exception on taking of endangered species

  Notwithstanding sections 1533(d) and 1538(a)(1)(B) and (C) of this title, sections 1371 and 1372 of this title, or any regulation promulgated to implement any such section-
  - (1) any action for which an exemption is granted under subsection (h) shall not be considered to be a taking of any endangered species or threatened species with respect to any activity which is necessary to carry out such action; and
  - (2) any taking that is in compliance with the terms and conditions specified in a written statement provided under subsection (b)(4)(iv) shall not be considered to be a prohibited taking of the species concerned.
- (p) Exemptions in Presidentially declared disaster areas

In any area which has been declared by the President to be a major disaster area under the Disaster Relief and Emergency Assistance Act [42 U.S.C. 5121 et seq.], the President is authorized to make the determinations required by subsections (g) and (h) of this section for any project for the repair or replacement of a public facility substantially as it existed prior to the disaster under section 405 or 406 of the Disaster Relief and Emergency Assistance Act [42 U.S.C. 5171 or 5172], and which the President determines (1) is necessary to prevent the recurrence of such a natural disaster and to reduce the potential loss of human life, and (2) to involve an emergency situation which does not allow the ordinary procedures of this section to be followed. Notwithstanding any other provision of this section, the Committee shall accept the determinations of the President under this subsection.

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## §1537. International cooperation [Sec.8]

#### (a) Financial assistance

As a demonstration of the commitment of the United States to the worldwide protection of endangered species and threatened species, the President may, subject to the provisions of section 1306 of title 31, use foreign currencies accruing to the United States Government under the Food for Peace Act [7 U.S.C. 1691 et seq.] or any other law to provide to any foreign country (with its consent) assistance in the development and management of programs in that country which the Secretary determines to be necessary or useful for the conservation of any endangered species or threatened species listed by the Secretary pursuant to section 1533 of this title. The President shall provide assistance (which includes, but is not limited to, the acquisition, by lease or otherwise, of lands, waters, or interests therein) to foreign countries under this section under such terms and conditions as he deems the President determines to be appropriate. Whenever foreign currencies are available for the provision of assistance under this section, such currencies shall be used in preference to funds appropriated under the authority of section 1542 of this title.

#### (b) Encouragement of foreign programs

In order to carry out further the provisions of this chapter, the Secretary, through the Secretary of State, shall encourage-

- (1) foreign countries to provide for the conservation of fish or wildlife and plants including endangered species and threatened species listed pursuant to section 1533 of this title;
- (2) the entering into of bilateral or multilateral agreements with foreign countries to provide for such conservation; and
- (3) foreign persons who directly or indirectly take fish or wildlife or plants in foreign countries or on the high seas for importation into the United States for commercial or other purposes to develop and carry out with such assistance as the Secretary may provide, conservation practices designed to enhance such fish or wildlife or plants and their habitat.

#### (c) Personnel

After consultation with the Secretary of State, the Secretary may—

- (1) assign or otherwise make available any officer or employee of his department the Department of the Secretary for the purpose of cooperating with foreign countries and international organizations in developing personnel resources and programs which promote the conservation of fish or wildlife or plants; and
- (2) conduct or provide financial assistance for the educational training of foreign personnel, in this country or abroad, in fish, wildlife, or plant management, research and law enforcement and to render professional assistance abroad in such matters.

#### (d) Investigations

After consultation with the Secretary of State and the Secretary of the Treasury, as appropriate, the Secretary may conduct or cause to be conducted such law enforcement investigations and research abroad as he deems the Secretary determines to be necessary to carry out the purposes of this chapter.

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## §1537a. Convention implementation [Sec.8A]

## (a) Management Authority and Scientific Authority

The Secretary of the Interior (hereinafter in this section referred to as the "Secretary") is designated as the Management Authority and the Scientific Authority for purposes of the Convention and the respective functions of each such Authority shall be carried out through the United States Fish and Wildlife Service.

## (b) Management Authority functions

The Secretary shall do all things necessary and appropriate to carry out the functions of the Management Authority under the Convention.

#### (c) Scientific Authority functions; determinations

- (1) The Secretary shall do all things necessary and appropriate to carry out the functions of the Scientific Authority under the Convention.
- (2) The Secretary shall base the determinations and advice given by him by the Secretary under Article IV of the Convention with respect to wildlife upon the best available biological information derived from professionally accepted wildlife management practices; but is not required to make, or require any State to make, estimates of population size in making such determinations or giving such advice.

#### (d) Reservations by the United States under Convention

If the United States votes against including any species in Appendix I or II of the Convention and does not enter a reservation pursuant to paragraph (3) of Article XV of the Convention with respect to that species, the Secretary of State, before the 90th day after the last day on which such a reservation could be entered, shall submit to the Committee on Merchant Marine and Fisheries of the House of Representatives, and to the Committee on the Environment and Public Works of the Senate, a written report setting forth the reasons why such a reservation was not entered.

#### (e) Wildlife preservation in Western Hemisphere

- (1) The Secretary of the Interior (hereinafter in this subsection referred to as the "Secretary"), in cooperation with the Secretary of State, shall act on behalf of, and represent, the United States in all regards as required by the Convention on Nature Protection and Wildlife Preservation in the Western Hemisphere (56 Stat. 1354, T.S. 982, hereinafter in this subsection referred to as the "Western Convention"). In the discharge of these responsibilities, the Secretary and the Secretary of State shall consult with the Secretary of Agriculture, the Secretary of Commerce, and the heads of other agencies with respect to matters relating to or affecting their areas of responsibility.
- (2) The Secretary and the Secretary of State shall, in cooperation with the contracting parties to the Western Convention and, to the extent feasible and appropriate, with the participation of State agencies, take such steps as are necessary to implement the Western Convention. Such steps shall include, but not be limited to-
  - (A) cooperation with contracting parties and international organizations for the purpose of developing personnel resources and programs that will facilitate implementation of the Western Convention;
  - (B) identification of those species of birds that migrate between the United States and other contracting parties, and the habitats upon which those species depend, and the implementation of cooperative measures to ensure that such species will not become endangered or threatened; and
  - (C) identification of measures that are necessary and appropriate to implement those provisions of the Western Convention which address the protection of wild plants.

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- (3) No later than September 30, 1985, the Secretary and the Secretary of State shall submit a report to Congress describing those steps taken in accordance with the requirements of this subsection and identifying the principal remaining actions yet necessary for comprehensive and effective implementation of the Western Convention.
- (4) The provisions of this subsection shall not be construed as affecting the authority, jurisdiction, or responsibility of the several States to manage, control, or regulate resident fish or wildlife under State law or regulations.

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## §1538. Prohibited acts [Sec.9]

### (a) Generally

- (1) Except as provided in sections 1535(g)(2) and 1539 of this title, with respect to any endangered species of fish or wildlife listed pursuant to section 1533 of this title it is unlawful for any person subject to the jurisdiction of the United States to-
  - (A) import any such species into, or export any such species from the United States;
  - (B) take any such species within the United States or the territorial sea of the United States;
  - (C) take any such species upon the high seas;
  - (D) possess, sell, deliver, carry, transport, or ship, by any means whatsoever, any such species taken in violation of subparagraphs (B) and (C);
  - (E) deliver, receive, carry, transport, or ship in interstate or foreign commerce, by any means whatsoever and in the course of a commercial activity, any such species;
  - (F) sell or offer for sale in interstate or foreign commerce any such species; or
  - (G) violate any regulation pertaining to such species or to any threatened species of fish or wildlife listed pursuant to section 1533 of this title and promulgated by the Secretary pursuant to authority provided by this chapter.
- (2) Except as provided in sections 1535(g)(2) and 1539 of this title, with respect to any endangered species of plants listed pursuant to section 1533 of this title, it is unlawful for any person subject to the jurisdiction of the United States to-
  - (A) import any such species into, or export any such species from, the United States;
  - (B) remove and reduce to possession any such species from areas under Federal jurisdiction; maliciously damage or destroy any such species on any such area; or remove, cut, dig up, or damage or destroy any such species on any other area in knowing violation of any law or regulation of any State or in the course of any violation of a State criminal trespass law;
  - (C) deliver, receive, carry, transport, or ship in interstate or foreign commerce, by any means whatsoever and in the course of a commercial activity, any such species;
  - (D) sell or offer for sale in interstate or foreign commerce any such species; or
  - (E) violate any regulation pertaining to such species or to any threatened species of plants listed pursuant to section 1533 of this title and promulgated by the Secretary pursuant to authority provided by this chapter.

#### (b) Species held in captivity or controlled environment

- (1) The provisions of subsections (a)(1)(A) and (a)(1)(G) of this section shall not apply to any fish or wildlife which was held in captivity or in a controlled environment on (A) December 28, 1973, or (B) the date of the publication in the Federal Register of a final regulation adding such fish or wildlife species to any list published pursuant to subsection (c) of section 1533 of this title: *Provided*, That such holding and any subsequent holding or use of the fish or wildlife was not in the course of a commercial activity. With respect to any act prohibited by subsections (a)(1)(A) and (a)(1)(G) of this section which occurs after a period of 180 days from (i) December 28, 1973, or (ii) the date of publication in the Federal Register of a final regulation adding such fish or wildlife species to any list published pursuant to subsection (c) of section 1533 of this title, there shall be a rebuttable presumption that the fish or wildlife involved in such act is not entitled to the exemption contained in this subsection.
- (2)(A) The provisions of subsection (a)(1) shall not apply to-
  - (i) any raptor legally held in captivity or in a controlled environment on November 10, 1978; or
  - (ii) any progeny of any raptor described in clause (i); until such time as any such raptor or progeny is intentionally returned to a wild state.

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(B) Any person holding any raptor or progeny described in subparagraph (A) must be able to demonstrate that the raptor or progeny does, in fact, qualify under the provisions of this paragraph, and shall maintain and submit to the Secretary, on request, such inventories, documentation, and records as the Secretary may by regulation require as being reasonably appropriate to carry out the purposes of this paragraph. Such requirements shall not unnecessarily duplicate the requirements of other rules and regulations promulgated by the Secretary.

#### (c) Violation of Convention

- (1) It is unlawful for any person subject to the jurisdiction of the United States to engage in any trade in any specimens contrary to the provisions of the Convention, or to possess any specimens traded contrary to the provisions of the Convention, including the definitions of terms in article I thereof.
- (2) Any importation into the United States of fish or wildlife shall, if-
  - (A) such fish or wildlife is not an endangered species listed pursuant to section 1533 of this title but is listed in Appendix II to the Convention,
  - (B) the taking and exportation of such fish or wildlife is not contrary to the provisions of the Convention and all other applicable requirements of the Convention have been satisfied.
  - (C) the applicable requirements of subsections (d), (e), and (f) of this section have been satisfied, and
  - (D) such importation is not made in the course of a commercial activity, be presumed to be an importation not in violation of any provision of this chapter or any regulation issued pursuant to this chapter.

#### (d) Imports and exports

## (1) In general

It is unlawful for any person, without first having obtained permission from the Secretary, to engage in business-

- (A) as an importer or exporter of fish or wildlife (other than shellfish and fishery products which (i) are not listed pursuant to section 1533 of this title as endangered species or threatened species, and (ii) are imported for purposes of human or animal consumption or taken in waters under the jurisdiction of the United States or on the high seas for recreational purposes) or plants; or
- (B) as an importer or exporter of any amount of raw or worked African elephant ivory.

#### (2) Requirements

Any person required to obtain permission under paragraph (1) of this subsection shall-

- (A) keep such records as will fully and correctly disclose each importation or exportation of fish, wildlife, plants, or African elephant ivory made by him by the person and the subsequent disposition made by him by the person with respect to such fish, wildlife, plants, or ivory;
  - (B) at all reasonable times upon notice by a duly authorized representative of the Secretary, afford such representative access to his place of business, an opportunity to examine his inventory the place of business of the person, an opportunity to examine the inventory of the person of imported fish, wildlife, plants, or African elephant ivory and the records required to be kept under subparagraph (A) of this paragraph, and to copy such records; and
  - (C) file such reports as the Secretary may require.

## (3) Regulations

The Secretary shall prescribe such regulations as are necessary and appropriate to carry out the purposes of this subsection.

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# (4) Restriction on consideration of value or amount of African elephant ivory imported or exported

In granting permission under this subsection for importation or exportation of African elephant ivory, the Secretary shall not vary the requirements for obtaining such permission on the basis of the value or amount of ivory imported or exported under such permission.

### (e) Reports

It is unlawful for any person importing or exporting fish or wildlife (other than shellfish and fishery products which (1) are not listed pursuant to section 1533 of this title as endangered or threatened species, and (2) are imported for purposes of human or animal consumption or taken in waters under the jurisdiction of the United States or on the high seas for recreational purposes) or plants to fail to file any declaration or report as the Secretary deems necessary to facilitate enforcement of this chapter or to meet the obligations of the Convention.

## (f) Designation of ports

- (1) It is unlawful for any person subject to the jurisdiction of the United States to import into or export from the United States any fish or wildlife (other than shellfish and fishery products which (A) are not listed pursuant to section 1533 of this title as endangered species or threatened species, and (B) are imported for purposes of human or animal consumption or taken in waters under the jurisdiction of the United States or on the high seas for recreational purposes) or plants, except at a port or ports designated by the Secretary of the Interior. For the purpose of facilitating enforcement of this chapter and reducing the costs thereof, the Secretary of the Interior, with approval of the Secretary of the Treasury and after notice and opportunity for public hearing, may, by regulation, designate ports and change such designations. The Secretary of the Interior, under such terms and conditions as he as the Secretary may prescribe, may permit the importation or exportation at nondesignated ports in the interest of the health or safety of the fish or wildlife or plants, or for other reasons, if, in his discretion, he deems it as the Secretary determines to be appropriate and consistent with the purpose of this subsection.
- (2) Any port designated by the Secretary of the Interior under the authority of section 668cc-4(d) of this title, shall, if such designation is in effect on December 27, 1973, be deemed to be a port designated by the Secretary under paragraph (1) of this subsection until such time as the Secretary otherwise provides.

#### (q) Violations

It is unlawful for any person subject to the jurisdiction of the United States to attempt to commit, solicit another to commit, or cause to be committed, any offense defined in this section.

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## §1539. Exceptions [Sec.10]

### (a) Permits

- (1) The Secretary may permit, under such terms and conditions as he the Secretary shall prescribe-
  - (A) any act otherwise prohibited by section 1538 of this title for scientific purposes or to enhance the propagation or survival of the affected species, including, but not limited to, acts necessary for the establishment and maintenance of experimental populations pursuant to subsection (i); or
  - (B) any taking otherwise prohibited by section 1538(a)(1)(B) of this title if such taking is incidental to, and not the purpose of, the carrying out of an otherwise lawful activity.
- (2)(A) No permit may be issued by the Secretary authorizing any taking referred to in paragraph (1)(B) unless the applicant therefor submits to the Secretary a conservation plan that specifies-
  - (i) the impact which will likely result from such taking;
  - (ii) what steps the applicant will take to minimize and mitigate such impacts, and the funding that will be available to implement such steps;
  - (iii) what alternative actions to such taking the applicant considered and the reasons why such alternatives are not being utilized; and
  - (iv) such other measures that the Secretary may require as being necessary or appropriate for purposes of the plan.
- (B) If the Secretary finds, after opportunity for public comment, with respect to a permit application and the related conservation plan that-
  - (i) the taking will be incidental;
  - (ii) the applicant will, to the maximum extent practicable, minimize and mitigate the impacts of such taking;
  - (iii) the applicant will ensure that adequate funding for the plan will be provided;
  - (iv) the taking will not appreciably reduce the likelihood of the survival and recovery of the species in the wild; and
  - (v) the measures, if any, required under subparagraph (A)(iv) will be met; and he the Secretary has received such other assurances as he the Secretary may require that the plan will be implemented, the Secretary shall issue the permit. The permit shall contain such terms and conditions as the Secretary deems necessary or appropriate to carry out the purposes of this paragraph, including, but not limited to, such reporting requirements as the Secretary deems necessary for determining whether such terms and conditions are being complied with.
- (C) The Secretary shall revoke a permit issued under this paragraph if he the Secretary finds that the permittee is not complying with the terms and conditions of the permit.

#### (b) Hardship exemptions

(1) If any person enters into a contract with respect to a species of fish or wildlife or plant before the date of the publication in the Federal Register of notice of consideration of that species as an endangered species and the subsequent listing of that species as an endangered species pursuant to section 1533 of this title will cause undue economic hardship to such person under the contract, the Secretary, in order to minimize such hardship, may exempt such person from the application of section 1538(a) of this title to the extent the Secretary deems appropriate if such person applies to him submits to the Secretary an application for such exemption and includes with such application such information as the Secretary may require to prove such hardship; except that (A) no such exemption shall be for a duration of more than one year from the date of publication in the Federal Register of notice of consideration of the species concerned, or shall apply to a

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quantity of fish or wildlife or plants in excess of that specified by the Secretary; (B) the one-year period for those species of fish or wildlife listed by the Secretary as endangered prior to December 28, 1973, shall expire in accordance with the terms of section 668cc–3 of this title; and (C) no such exemption may be granted for the importation or exportation of a specimen listed in Appendix I of the Convention which is to be used in a commercial activity. (2) As used in this subsection, the term "undue economic hardship" shall include, but not be limited to:

- (A) substantial economic loss resulting from inability caused by this chapter to perform contracts with respect to species of fish and wildlife entered into prior to the date of publication in the Federal Register of a notice of consideration of such species as an endangered species;
- (B) substantial economic loss to persons who, for the year prior to the notice of consideration of such species as an endangered species, derived a substantial portion of their income from the lawful taking of any listed species, which taking would be made unlawful under this chapter; or
- (C) curtailment of subsistence taking made unlawful under this chapter by persons (i) not reasonably able to secure other sources of subsistence; and (ii) dependent to a substantial extent upon hunting and fishing for subsistence; and (iii) who must engage in such curtailed taking for subsistence purposes.
- (3) The Secretary may make further requirements for a showing of undue economic hardship as he deems fit as the Secretary determines to be appropriate. Exceptions granted under this section may be limited by the Secretary in his discretion as to time, area, or other factor of applicability.

#### (c) Notice and review

The Secretary shall publish notice in the Federal Register of each application for an exemption permit which is made under this section. Each notice shall invite the submission from interested parties, within thirty days after the date of the notice, of written data, views, or arguments with respect to the application; except that such thirty-day period may be waived by the Secretary in an emergency situation where the health or life of an endangered animal is threatened and no reasonable alternative is available to the applicant, but notice of any such waiver shall be published by the Secretary in the Federal Register within ten days following the issuance of the exemption or permit. Information received by the Secretary as a part of any application shall be available to the public as a matter of public record at every stage of the proceeding.

#### (d) Permit and exemption policy

The Secretary may grant exceptions under subsections (a)(1)(A) and (b) of this section only if he finds and publishes his finding in the Federal Register that (1) such and (b) only if the Secretary publishes in the Federal Register a determination by the Secretary that—

- (1) the exceptions were applied for in good faith, (2) if granted and exercised faith;
- (2) if granted and exercised, will not operate to the disadvantage of such endangered species, and (3) will an endangered species; and
- (3) will be consistent with the purposes and policy set forth in section 1531 of this title.

#### (e) Alaska natives

- (1) Except as provided in paragraph (4) of this subsection the provisions of this chapter shall not apply with respect to the taking of any endangered species or threatened species, or the importation of any such species taken pursuant to this section, by-
  - (A) any Indian, Aleut, or Eskimo who is an Alaskan Native who resides in Alaska; or
  - (B) any non-native permanent resident of an Alaskan native village; if such taking is primarily for subsistence purposes. Non-edible byproducts of species taken pursuant to this section may be sold in interstate commerce when made into authentic native articles

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of handicrafts and clothing; except that the provisions of this subsection shall not apply to any non-native resident of an Alaskan native village found by the Secretary to be not primarily dependent upon the taking of fish and wildlife for consumption or for the creation and sale of authentic native articles of handicrafts and clothing.

- (2) Any taking under this subsection may not be accomplished in a wasteful manner.
- (3) As used in this subsection—
  - (i) The term "subsistence" includes selling any edible portion of fish or wildlife in native villages and towns in Alaska for native consumption within native villages or towns; and
  - (ii) The term "authentic native articles of handicrafts and clothing" means items composed wholly or in some significant respect of natural materials, and which are produced, decorated, or fashioned in the exercise of traditional native handicrafts without the use of pantographs, multiple carvers, or other mass copying devices. Traditional native handicrafts include, but are not limited to, weaving, carving, stitching, sewing, lacing, beading, drawing, and painting.
- (4) Notwithstanding the provisions of paragraph (1) of this subsection, whenever paragraph (1), in any case in which the Secretary determines that any species of fish or wildlife which is subject to taking under the provisions of this subsection is an endangered species or threatened species, and that such taking materially and negatively affects the threatened or endangered species, he may the Secretary may prescribe regulations upon the taking of such species by any such Indian, Aleut, Eskimo, or non-Native Alaskan resident of an Alaskan native village. Such regulations may be established with reference to species, geographical description of the area included, the season for taking, or any other factors related to the reason for establishing such regulations and consistent with the policy of this chapter. Such regulations shall be prescribed after a notice and hearings in the affected judicial districts of Alaska and as otherwise required by section 1373 of this title, and shall be removed as soon as the Secretary determines that the need for their impositions has disappeared.
- (f) Pre-Act endangered species parts exemption; application and certification; regulation; validity of sales contract; separability; renewal of exemption; expiration of renewal certification
  - (1) As used in this subsection—
    - (A) The term "pre-Act endangered species part" means-
      - (i) any sperm whale oil, including derivatives thereof, which was lawfully held within the United States on December 28, 1973, in the course of a commercial activity; or (ii) any finished scrimshaw product, if such product or the raw material for such product was lawfully held within the United States on December 28, 1973, in the course of a commercial activity.
    - (B) The term "scrimshaw product" means any art form which involves the substantial etching or engraving of designs upon, or the substantial carving of figures, patterns, or designs from, any bone or tooth of any marine mammal of the order Cetacea. For purposes of this subsection, polishing or the adding of minor superficial markings does not constitute substantial etching, engraving, or carving.
  - (2) The Secretary, pursuant to the provisions of this subsection, may exempt, if such exemption is not in violation of the Convention, any pre-Act endangered species part from one or more of the following prohibitions:
    - (A) The prohibition on exportation from the United States set forth in section 1538(a)(1)(A) of this title.
    - (B) Any prohibition set forth in section 1538(a)(1)(E) or (F) of this title.

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- (3) Any person seeking an exemption described in paragraph (2) of this subsection shall make application therefor to the Secretary in such form and manner as he the Secretary shall prescribe, but no such application may be considered by the Secretary unless the application-
  - (A) is received by the Secretary before the close of the one-year period beginning on the date on which regulations promulgated by the Secretary to carry out this subsection first take effect:
  - (B) contains a complete and detailed inventory of all pre-Act endangered species parts for which the applicant seeks exemption;
  - (C) is accompanied by such documentation as the Secretary may require to prove that any endangered species part or product claimed by the applicant to be a pre-Act endangered species part is in fact such a part; and
  - (D) contains such other information as the Secretary deems necessary and appropriate to carry out the purposes of this subsection.
- (4) If the Secretary approves any application for exemption made under this subsection, he the Secretary shall issue to the applicant a certificate of exemption which shall specify-
  - (A) any prohibition in section 1538(a) of this title which is exempted;
  - (B) the pre-Act endangered species parts to which the exemption applies;
  - (C) the period of time during which the exemption is in effect, but no exemption made under this subsection shall have force and effect after the close of the three-year period beginning on the date of issuance of the certificate unless such exemption is renewed under paragraph (8); and
  - (D) any term or condition prescribed pursuant to paragraph (5)(A) or (B), or both, which the Secretary deems necessary or appropriate.
- (5) The Secretary shall prescribe such regulations as he the Secretary deems necessary and appropriate to carry out the purposes of this subsection. Such regulations may set forth-
  - (A) terms and conditions which may be imposed on applicants for exemptions under this subsection (including, but not limited to, requirements that applicants register inventories, keep complete sales records, permit duly authorized agents of the Secretary to inspect such inventories and records, and periodically file appropriate reports with the Secretary); and
  - (B) terms and conditions which may be imposed on any subsequent purchaser of any pre-Act endangered species part covered by an exemption granted under this subsection; to insure that any such part so exempted is adequately accounted for and not disposed of contrary to the provisions of this chapter. No regulation prescribed by the Secretary to carry out the purposes of this subsection shall be subject to section 1533(f)(2)(A)(i) of this title.
- (6)(A) Any contract for the sale of pre-Act endangered species parts which is entered into by the Administrator of General Services prior to the effective date of this subsection and pursuant to the notice published in the Federal Register on January 9, 1973, shall not be rendered invalid by virtue of the fact that fulfillment of such contract may be prohibited under section 1538(a)(1)(F) of this title.
  - (B) In the event that this paragraph is held invalid, the validity of the remainder of this chapter, including the remainder of this subsection, shall not be affected.
- (7) Nothing in this subsection shall be construed to-
  - (A) exonerate any person from any act committed in violation of paragraphs (1)(A),
  - (1)(E), or (1)(F) of section 1538(a) of this title prior to July 12, 1976; or
  - (B) immunize any person from prosecution for any such act.

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- (8)(A)(i) Any valid certificate of exemption which was renewed after October 13, 1982, and was in effect on March 31, 1988, shall be deemed to be renewed for a six-month period beginning on October 7, 1988. Any person holding such a certificate may apply to the Secretary for one additional renewal of such certificate for a period not to exceed 5 years beginning on October 7, 1988.
  - (B) If the Secretary approves any application for renewal of an exemption under this paragraph, he the Secretary shall issue to the applicant a certificate of renewal of such exemption which shall provide that all terms, conditions, prohibitions, and other regulations made applicable by the previous certificate shall remain in effect during the period of the renewal.
  - (C) No exemption or renewal of such exemption made under this subsection shall have force and effect after the expiration date of the certificate of renewal of such exemption issued under this paragraph.
  - (D) No person may, after January 31, 1984, sell or offer for sale in interstate or foreign commerce, any pre-Act finished scrimshaw product unless such person holds a valid certificate of exemption issued by the Secretary under this subsection, and unless such product or the raw material for such product was held by such person on October 13, 1982.

#### (g) Burden of proof

In connection with any action alleging a violation of section 1538 of this title, any person claiming the benefit of any exemption or permit under this chapter shall have the burden of proving that the exemption or permit is applicable, has been granted, and was valid and in force at the time of the alleged violation.

## (h) Certain antique articles; importation; port designation; application for return of articles

- (1) Sections 1533(d) and 1538(a) and (c) of this title do not apply to any article which-
  - (A) is not less than 100 years of age;
  - (B) is composed in whole or in part of any endangered species or threatened species listed under section 1533 of this title;
  - (C) has not been repaired or modified with any part of any such species on or after December 28, 1973; and
  - (D) is entered at a port designated under paragraph (3).
- (2) Any person who wishes to import an article under the exception provided by this subsection shall submit to the customs officer concerned at the time of entry of the article such documentation as the Secretary of the Treasury, after consultation with the Secretary of the Interior, shall by regulation require as being necessary to establish that the article meets the requirements set forth in paragraph (1)(A), (B), and (C).
- (3) The Secretary of the Treasury, after consultation with the Secretary of the Interior, shall designate one port within each customs region at which articles described in paragraph (1)(A), (B), and (C) must be entered into the customs territory of the United States.
- (4) Any person who imported, after December 27, 1973, and on or before November 10, 1978, any article described in paragraph (1) which—
  - (A) was not repaired or modified after the date of importation with any part of any endangered species or threatened species listed under section 1533 of this title;
  - (B) was forfeited to the United States before November 10, 1978, or is subject to forfeiture to the United States on such date of enactment, pursuant to the assessment of a civil penalty under section 1540 of this title; and
  - (C) is in the custody of the United States on November 10, 1978; may, before the close of the one-year period beginning on November 10, 1978, make application to the

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Secretary for return of the article. Application shall be made in such form and manner, and contain such documentation, as the Secretary prescribes. If on the basis of any such application which is timely filed, the Secretary is satisfied that the requirements of this paragraph are met with respect to the article concerned, the Secretary shall return the article to the applicant and the importation of such article shall, on and after the date of return, be deemed to be a lawful importation under this chapter.

#### (i) Noncommercial transshipments

Any importation into the United States of fish or wildlife shall, if—

- (1) such fish or wildlife was lawfully taken and exported from the country of origin and country of reexport, if any;
- (2) such fish or wildlife is in transit or transshipment through any place subject to the jurisdiction of the United States en route to a country where such fish or wildlife may be lawfully imported and received;
- (3) the exporter or owner of such fish or wildlife gave explicit instructions not to ship such fish or wildlife through any place subject to the jurisdiction of the United States, or did all that could have reasonably been done to prevent transshipment, and the circumstances leading to the transshipment were beyond the exporter's or owner's control;
- (4) the applicable requirements of the Convention have been satisfied; and
- (5) such importation is not made in the course of a commercial activity, be an importation not in violation of any provision of this chapter or any regulation issued pursuant to this chapter while such fish or wildlife remains in the control of the United States Customs Service.

## (j) Experimental populations

- (1) For purposes of
- (1) Definition of Experimental Population.—In this subsection, the term "experimental population" means any population (including any offspring arising solely therefrom) authorized by the Secretary for release under paragraph (2), but only when, and at such times as, the population is wholly separate geographically from nonexperimental populations of the same species.

#### (2)(A) The Secretary

- (2) Authorization of releases.—
  - (A) In general.—Subject to subparagraphs (B) and (C), the Secretary may authorize the release (and the related transportation) of any population (including eggs, propagules, or individuals) of an endangered species or a threatened species outside the current range of such species if the Secretary determines that such release will further the conservation of such species.

## (B) Before

- (B) Requirements.—
  - (i) In general.—The Secretary shall in good faith negotiate with the State agency of each impacted State in which an experimental population is authorized to be released under this paragraph an agreement with respect to the management authority of the experimental population, including—
    - (I) the boundaries of the area in which the experimental population is authorized to be released;
    - (II) the ideal population size of the experimental population:
    - (III) the processes related to supplemental introductions of the experimental population;
    - (IV) circumstances in which takings of the experimental population are authorized:
    - (V) the role of the experimental population with respect to the continued

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existence of an endangered species or threatened species;

- (VI) the conditions under which the Secretary would authorize the removal of an experimental population from the impacted State;
- (VII) controls to mitigate against losses generated by the experimental population, such as the relocation, translocation, removal, or taking of a member of the experimental population that depredates on livestock; and
- (VIII) federal compensation for losses generated by the experimental population, such as when a member of the experimental population depredates on livestock.
- (ii) Management plan.—
  - (I) In general.—If the Secretary cannot, after good faith negotiations, reach an agreement under clause (i) with a State agency, the Secretary shall develop a plan with respect to the management authority of the experimental population that addresses each requirement described in subclauses (I) through (V) of that clause.
  - (II) Requirement.—In developing a plan under subclause (I), the Secretary shall—
    - (aa) solicit input with respect to the plan from each impacted State and the State agency of each impacted State; and
    - (bb) give full and fair consideration to any input with respect to the plan from each impacted State and the State agency of each impacted State.
  - (iii) Agreement or plan for each impacted state.—For each release of an experimental population authorized under this paragraph, the Secretary shall, for each impacted State in which the experimental population is authorized to be released, have a separate—
    - (I) agreement under clause (i); or
    - (II) management plan under clause (ii)(I).
- (C) Identification and determination.—Before authorizing the release of any population under subparagraph (A), the Secretary shall by regulation identify the population and determine, on the basis of the best available information best scientific and commercial data available, whether or not such population is essential to the continued existence of an endangered species or a threatened species.
- (C) For the purposes
- (D) Treatment as threatened species.—For the purposes of this chapter, each member of an experimental population shall be treated as a threatened species; except that-
  - (i) solely for purposes of section 1536 of this title (other than subsection (a)(1) thereof), an experimental population determined under subparagraph (B) subparagraph (C) to be not essential to the continued existence of a species shall be treated, except when it occurs in an area within the National Wildlife Refuge System or the National Park System, as a species proposed to be listed under section 1533 of this title; and
  - (ii) critical habitat shall not be designated under this chapter for any experimental population determined under subparagraph (B) subparagraph (C) to be not essential to the continued existence of a species.
- (3) The Secretary, with respect to populations of endangered species or threatened species that the Secretary authorized, before October 13, 1982, for release in geographical areas separate from the other populations of such species, shall determine by regulation which of such populations are an experimental population for the purposes of this subsection and whether or not each is essential to the continued existence of an endangered species or a threatened species.

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## §1540. Penalties and enforcement [Sec.11]

### (a) Civil penalties

- (1) Any person who knowingly violates, and any person engaged in business as an importer or exporter of fish, wildlife, or plants who violates, any provision of this chapter, or any provision of any permit or certificate issued hereunder, or of any regulation issued in order to implement subsection (a)(1)(A), (B), (C), (D), (E), or (F), (a)(2)(A), (B), (C), or (D), (c), (d) (other than regulation relating to recordkeeping or filing of reports), (f) or (g) of section 1538 of this title, may be assessed a civil penalty by the Secretary of not more than \$25,000 for each violation. Any person who knowingly violates, and any person engaged in business as an importer or exporter of fish, wildlife, or plants who violates, any provision of any other regulation issued under this chapter may be assessed a civil penalty by the Secretary of not more than \$12,000 for each such violation. Any person who otherwise violates any provision of this chapter, or any regulation, permit, or certificate issued hereunder, may be assessed a civil penalty by the Secretary of not more than \$500 for each such violation. No penalty may be assessed under this subsection unless such person is given notice and opportunity for a hearing with respect to such violation. Each violation shall be a separate offense. Any such civil penalty may be remitted or mitigated by the Secretary. Upon any failure to pay a penalty assessed under this subsection, the Secretary may request the Attorney General to institute a civil action in a district court of the United States for any district in which such person is found, resides, or transacts business to collect the penalty and such court shall have jurisdiction to hear and decide any such action. The court shall hear such action on the record made before the Secretary and shall sustain his action the action of the Secretary if it is supported by substantial evidence on the record considered as a whole.
- (2) Hearings held during proceedings for the assessment of civil penalties authorized by paragraph (1) of this subsection shall be conducted in accordance with section 554 of title 5. The Secretary may issue subpenas for the attendance and testimony of witnesses and the production of relevant papers, books, and documents, and administer oaths. Witnesses summoned shall be paid the same fees and mileage that are paid to witnesses in the courts of the United States. In case of contumacy or refusal to obey a subpena served upon any person pursuant to this paragraph, the district court of the United States for any district in which such person is found or resides or transacts business, upon application by the United States and after notice to such person, shall have jurisdiction to issue an order requiring such person to appear and give testimony before the Secretary or to appear and produce documents before the Secretary, or both, and any failure to obey such order of the court may be punished by such court as a contempt thereof.
- (3) Notwithstanding any other provision of this chapter, no civil penalty shall be imposed if it can be shown by a preponderance of the evidence that the defendant committed an act based on a good faith belief that he that the defendant was acting to protect himself or herself, a member of his or her family, or any other individual from bodily harm, from any endangered or threatened species.

### (b) Criminal violations

(1) Any person who knowingly violates any provision of this chapter, of any permit or certificate issued hereunder, or of any regulation issued in order to implement subsection (a)(1)(A), (B), (C), (D), (E), or (F), (a)(2)(A), (B), (C), or (D), (c), (d) (other than a regulation relating to recordkeeping, or filing of reports), (f), or (g) of section 1538 of this titleshall, upon conviction, be fined not more than \$50,000 or imprisoned for not more than one year, or both. Any person who knowingly violates any provision of any other regulation issued under this chapter shall, upon conviction, be fined not more than \$25,000 or imprisoned for not more than six months, or both.

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- (2) The head of any Federal agency which has issued a lease, license, permit, or other agreement authorizing a person to import or export fish, wildlife, or plants, or to operate a quarantine station for imported wildlife, or authorizing the use of Federal lands, including grazing of domestic livestock, to any person who is convicted of a criminal violation of this chapter or any regulation, permit, or certificate issued hereunder may immediately modify, suspend, or revoke each lease, license, permit, or other agreement. The Secretary shall also suspend for a period of up to one year, or cancel, any Federal hunting or fishing permits or stamps issued to any person who is convicted of a criminal violation of any provision of this chapter or any regulation, permit, or certificate issued hereunder. The United States shall not be liable for the payments of any compensation, reimbursement, or damages in connection with the modification, suspension, or revocation of any leases, licenses, permits, stamps, or other agreements pursuant to this section.
- (3) Notwithstanding any other provision of this chapter, it shall be a defense to prosecution under this subsection if the defendant committed the offense based on a good faith belief that the that the defendant was acting to protect himself or herself, a member of his or her family, or any other individual, from bodily harm from any endangered or threatened species.

#### (c) District court jurisdiction

The several district courts of the United States, including the courts enumerated in section 460 of title 28, shall have jurisdiction over any actions arising under this chapter. For the purpose of this chapter, American Samoa shall be included within the judicial district of the District Court of the United States for the District of Hawaii.

#### (d) Rewards and certain incidental expenses

The Secretary or the Secretary of the Treasury shall pay, from sums received as penalties, fines, or forfeitures of property for any violation of this chapter or any regulation issued hereunder (1) a reward to any person who furnishes information which leads to an arrest, a criminal conviction, civil penalty assessment, or forfeiture of property for any violation of this chapter or any regulation issued hereunder, and (2) the reasonable and necessary costs incurred by any person in providing temporary care for any fish, wildlife, or plant pending the disposition of any civil or criminal proceeding alleging a violation of this chapter with respect to that fish, wildlife, or plant. The amount of the reward, if any, is to be designated by the Secretary or the Secretary of the Treasury, as appropriate. Any officer or employee of the United States or any State or local government who furnishes information or renders service in the performance of his official duties an official duty is ineligible for payment under this subsection. Whenever the balance of sums received under this section and section 3375(d) of this title, as penalties or fines, or from forfeitures of property, exceed \$500,000, the Secretary of the Treasury shall deposit an amount equal to such excess balance in the cooperative endangered species conservation fund established under section 1535(i) of this title.

#### (e) Enforcement

- (1) The provisions of this chapter and any regulations or permits issued pursuant thereto shall be enforced by the Secretary, the Secretary of the Treasury, or the Secretary of the Department in which the Coast Guard is operating, or all such Secretaries. Each such Secretary may utilize by agreement, with or without reimbursement, the personnel, services, and facilities of any other Federal agency or any State agency for purposes of enforcing this chapter.
- (2) The judges of the district courts of the United States and the United States magistrate judges may, within their respective jurisdictions, upon proper oath or affirmation showing probable cause, issue such warrants or other process as may be required for enforcement of this chapter and any regulation issued thereunder.

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- (3) Any person authorized by the Secretary, the Secretary of the Treasury, or the Secretary of the Department in which the Coast Guard is operating, to enforce this chapter may detain for inspection and inspect any package, crate, or other container, including its contents, and all accompanying documents, upon importation or exportation. Such person may make arrests without a warrant for any violation of this chapter if he has reasonable grounds to believe that the person to be arrested is committing the violation in his presence or view An authorized person described in this paragraph may make an arrest without a warrant for any violation of this Act, if the authorized person has reasonable grounds to believe that the individual to be arrested is committing the violation in the presence or view of the authorized person, and may execute and serve any arrest warrant, search warrant, or other warrant or civil or criminal process issued by any officer or court of competent jurisdiction for enforcement of this chapter. Such person so authorized may search and seize, with or without a warrant, as authorized by law. Any fish, wildlife, property, or item so seized shall be held by any person authorized by the Secretary, the Secretary of the Treasury, or the Secretary of the Department in which the Coast Guard is operating pending disposition of civil or criminal proceedings, or the institution of an action in rem for forfeiture of such fish, wildlife, property, or item pursuant to paragraph (4) of this subsection; except that the Secretary may, in lieu of holding such fish, wildlife, property, or item, permit the owner or consignee to post a bond or other surety satisfactory to the Secretary, but upon forfeiture of any such property to the United States, or the abandonment or waiver of any claim to any such property, it shall be disposed of (other than by sale to the general public) by the Secretary in such a manner, consistent with the purposes of this chapter, as the Secretary shall by regulation prescribe.
- (4)(A) All fish or wildlife or plants taken, possessed, sold, purchased, offered for sale or purchase, transported, delivered, received, carried, shipped, exported, or imported contrary to the provisions of this chapter, any regulation made pursuant thereto, or any permit or certificate issued hereunder shall be subject to forfeiture to the United States.
  - (B) All guns, traps, nets, and other equipment, vessels, vehicles, aircraft, and other means of transportation used to aid the taking, possessing, selling, purchasing, offering for sale or purchase, transporting, delivering, receiving, carrying, shipping, exporting, or importing of any fish or wildlife or plants in violation of this chapter, any regulation made pursuant thereto, or any permit or certificate issued thereunder shall be subject to forfeiture to the United States upon conviction of a criminal violation pursuant to subsection (b)(1) of this section.
- (5) All provisions of law relating to the seizure, forfeiture, and condemnation of a vessel for violation of the customs laws, the disposition of such vessel or the proceeds from the sale thereof, and the remission or mitigation of such forfeiture, shall apply to the seizures and forfeitures incurred, or alleged to have been incurred, under the provisions of this chapter, insofar as such provisions of law are applicable and not inconsistent with the provisions of this chapter; except that all powers, rights, and duties conferred or imposed by the customs laws upon any officer or employee of the Treasury Department shall, for the purposes of this chapter, be exercised or performed by the Secretary or by such persons as he may designate the Secretary (or a designee).
- (6) The Attorney General of the United States may seek to enjoin any person who is alleged to be in violation of any provision of this chapter or regulation issued under authority thereof.

#### (f) Regulations

The Secretary, the Secretary of the Treasury, and the Secretary of the Department in which the Coast Guard is operating, are authorized to promulgate such regulations as may be appropriate to enforce this chapter, and charge reasonable fees for expenses to the Government connected

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with permits or certificates authorized by this chapter including processing applications and reasonable inspections, and with the transfer, board, handling, or storage of fish or wildlife or plants and evidentiary items seized and forfeited under this chapter. All such fees collected pursuant to this subsection shall be deposited in the Treasury to the credit of the appropriation which is current and chargeable for the cost of furnishing the services. Appropriated funds may be expended pending reimbursement from parties in interest.

### (g) Citizen suits

- (1) Except as provided in paragraph (2) of this subsection any person may commence a civil suit on his own behalf behalf of the person-
  - (A) to enjoin any person, including the United States and any other governmental instrumentality or agency (to the extent permitted by the eleventh amendment to the Constitution), who is alleged to be in violation of any provision of this chapter or regulation issued under the authority thereof; or
  - (B) to compel the Secretary to apply, pursuant to section 1535(g)(2)(B)(ii) of this title, the prohibitions set forth in or authorized pursuant to section 1533(d) or 1538(a)(1)(B) of this title with respect to the taking of any resident endangered species or threatened species within any State; or
  - (C) against the Secretary where there is alleged a failure of the Secretary to perform any act or duty under section 1533 of this title which is not discretionary with the Secretary. The district courts shall have jurisdiction, without regard to the amount in controversy or the citizenship of the parties, to enforce any such provision or regulation, or to order the Secretary to perform such act or duty, as the case may be. In any civil suit commenced under subparagraph (B) the district court shall compel the Secretary to apply the prohibition sought if the court finds that the allegation that an emergency exists is supported by substantial evidence.
- (2)(A) No action may be commenced under subparagraph (1)(A) of this section—
  - (i) prior to sixty days after written notice of the violation has been given to the Secretary, and to any alleged violator of any such provision or regulation;
  - (ii) if the Secretary has commenced action to impose a penalty pursuant to subsection (a) of this section; or
  - (iii) if the United States has commenced and is diligently prosecuting a criminal action in a court of the United States or a State to redress a violation of any such provision or regulation.
  - (B) No action may be commenced under subparagraph (1)(B) of this section— (i) prior to sixty days after written notice has been given to the Secretary setting forth the reasons why an emergency is thought to exist with respect to an endangered species or a threatened species in the State concerned; or
    - (ii) if the Secretary has commenced and is diligently prosecuting action under section 1535(g)(2)(B)(ii) of this title to determine whether any such emergency exists.
  - (C) No action may be commenced under subparagraph (1)(C) of this section prior to sixty
  - (C) Settlement actions.—
    - (i) Timing.—
      - (I) In general.—Except as provided in subclause (II), no action may be commenced under paragraph (1)(C) before the date that is 60 days after written notice has been given to the Secretary; except that such action may be brought Secretary.
      - (II) Exception for emergencies.—Notwithstanding subclause (I), an action may be commenced under paragraph (1)(C) immediately after such notification in the

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case of an action under this section respecting an emergency posing a significant risk to the well-being of any species of fish or wildlife or plants.

- (ii) Participation by states.—
  - (I) In general.—In preparing or entering into a settlement (including a covered settlement) or other agreement relating to an action under paragraph (1)(C), the Secretary shall provide notice to, consult with, and otherwise take appropriate actions to include, each impacted State.
  - (II) Effect of clause.—Nothing in this clause limits the ability of any other party to participate in a settlement described in subclause (I).
- (3)(A) Any suit under this subsection may be brought in the judicial district in which the violation occurs.
  - (B) In any such suit under this subsection in which the United States is not a party, the Attorney General, at the request of the Secretary, may intervene on behalf of the United States as a matter of right.
  - (C) Publication of Complaint; Intervention.—
    - (i) Publication of complaint.—
      - (I) In general.—Not later than 30 days after the date on which the plaintiff serves the defendant with the complaint in an action brought under paragraph (1)(C) in accordance with Rule 4 of the Federal Rules of Civil Procedure, the Secretary shall make the complaint publicly available on the internet.
      - (II) Failure to meet deadline.—The failure of the Secretary to meet the 30-day deadline described in subclause (I) shall not be the basis for an action under paragraph (1)(C).
    - (ii) Intervention.—
      - (I) Opportunity to intervene.—
        - (aa) In general.—After the end of the 30-day period described in clause (i), each affected party shall be given a reasonable opportunity to move to intervene in the action described in clause (i), until the end of which action a party may not file a motion for a consent decree or to dismiss the case pursuant to a settlement agreement.
        - (bb) Effect of subclause.—Nothing in this subclause limits the ability of any other party to move to intervene in an action described in clause (i).
      - (II) Rebuttable presumption.—In considering a motion to intervene by any affected party, the court shall presume, subject to rebuttal, that the interests of that party would not be represented adequately by the parties to the action described in clause (i).
      - (III) Parties included in settlement discussions.—
        - (aa) In General.—Any settlement discussion relating to an action described in clause (i) shall include each—
          - (AA) plaintiff;
          - (BB) defendant agency; and
          - (CC) intervenor that is an affected party.
        - (bb) Effect of Subclause.—Nothing in this subclause limits the ability of any other party to participate in a settlement discussion relating to an action described in clause (i).
- (4) The court, in issuing any final order in any suit brought pursuant to paragraph (1) of this subsection, may award costs of litigation (including reasonable attorney and expert witness fees) to any party, whenever the court determines such award is appropriate.

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- (5) The injunctive relief provided by this subsection shall not restrict any right which any person (or class of persons) may have under any statute or common law to seek enforcement of any standard or limitation or to seek any other relief (including relief against the Secretary or a State agency).
- (6) Notice of Proposed Covered Settlement Required.—
  - (A) Definition of species.—In this paragraph, the term "species" means a species that is the subject of an action brought under paragraph (1)(C).
  - (B) Notice.—The Secretary shall provide each impacted State and Indian Tribe in which a species is believed to occur notice of a proposed covered settlement.
- (7) Disclosure Required for Attorney Fees.—The head of any Federal agency that pays to any person an amount for attorney fees in connection with an action brought under paragraph (1)(C) relating to a determination made under section 4(a) shall disclose to the Attorney General for publication under paragraph (8) the amount paid.
- (8) Publication of Amounts Paid.—The Attorney General shall publish annually in the Federal Register a report that—
  - (A) with respect to each action brought under paragraph (1)(C) relating to a determination made under section 4(a), describes the amounts paid in the action (including amounts paid for attorney fees as disclosed under paragraph (7), the hourly rate charged by the legal services entity on which attorney fees are based, any other amounts awarded by a judge, and amounts paid pursuant to a covered settlement) during the year covered by the report to any—
    - (i) litigant;
    - (ii) law firm; or
    - (iii) expert witness; and
  - (B) identifies—
    - (i) each party to whom the amounts referred to in subparagraph (A) were paid, as that party is identified in the order or other agency document making the award; and (ii) each civil action in connection with which the amounts were paid.
- (9) Study to quantify litigation expenses.—Not later than 1 year after the date of enactment of this paragraph, the Comptroller General of the United States shall conduct, and submit to the Committees on Appropriations and Environment and Public Works of the Senate and the Committees on Appropriations and Natural Resources of the House of Representatives a report describing the results of, a study that quantifies the amount of Federal funds expended before that date of enactment in connection with any litigation (including any consent decree or a settlement agreement in an action brought under paragraph (1)(C)) relating to a determination made under section 4(a).

#### (h) Coordination with other laws

The Secretary of Agriculture and the Secretary shall provide for appropriate coordination of the administration of this chapter with the administration of the animal quarantine laws (as defined in section 136a(f) of title 21) and section 306 <sup>1</sup> of the Tariff Act of 1930 (19 U.S.C. 1306). Nothing in this chapter or any amendment made by this chapter shall be construed as superseding or limiting in any manner the functions of the Secretary of Agriculture under any other law relating to prohibited or restricted importations or possession of animals and other articles and no proceeding or determination under this chapter shall preclude any proceeding or be considered determinative of any issue of fact or law in any proceeding under any Act administered by the Secretary of Agriculture. Nothing in this chapter shall be construed as superseding or limiting in any manner the functions and responsibilities of the Secretary of the Treasury under the Tariff Act of 1930 [19 U.S.C. 1202 et seq.], including, without limitation, section 527 of that Act (19 U.S.C. 1527), relating to the importation of wildlife taken, killed,

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possessed, or exported to the United States in violation of the laws or regulations of a foreign country.

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## §1541. Endangered plants

The Secretary of the Smithsonian Institution, in conjunction with other affected agencies, is authorized and directed to review (1) species of plants which are now or may become endangered or threatened and (2) methods of adequately conserving such species, and to report to Congress, within one year after December 28, 1973, the results of such review including recommendations for new legislation or the amendment of existing legislation.

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## §1542. Authorization of appropriations

#### (a) In general

Except as provided in subsections (b), (c), and (d) subsection (d) and (e), there are authorized to be appropriated-

- (1) not to exceed \$35,000,000 for fiscal year 1988, \$36,500,000 for fiscal year 1989, \$38,000,000 for fiscal year 1990, \$39,500,000 for fiscal year 1991, and \$41,500,000 for fiscal year 1992\$160,000,000 for fiscal year 2021, \$165,000,000 for fiscal year 2022, \$170,000,000 for fiscal year 2023, \$175,000,000 for fiscal year 2024, and \$180,000,000 for fiscal year 2025 to enable the Department of the Interior to carry out such functions and responsibilities as it may have been given under this chapter;
- (2) not to exceed \$5,750,000 for fiscal year 1988, \$6,250,000 for each of fiscal years 1989 and 1990, and \$6,750,000 for each of fiscal years 1991 and 1992 for each of fiscal years 2021 through 2025, not to exceed 10 percent of the total amount appropriated for the fiscal year under paragraphs (1) and (3) and subsection (b) to enable the Department of Commerce to carry out such functions and responsibilities as it may have been given under this chapter; and
- (3) not to exceed \$2,200,000 for fiscal year 1988, \$2,400,000 for each of fiscal years 1989 and 1990, and \$2,600,000 for each of fiscal years 1991 and 1992,\$4,000,000 for each of fiscal years 2021 through 2025 to enable the Department of Agriculture to carry out its functions and responsibilities with respect to the enforcement of this chapter and the Convention which pertain to the importation or exportation of plants.

#### (b) Recovery Implementation.—

There are authorized to be appropriated to the Secretary to assist in the implementation of recovery plans developed under section 4(f)(1) \$214,000,000 for each of fiscal years 2021 through 2025.

#### (c) Limitation on Use of Funds.—

Of the amounts appropriated under this section for a fiscal year, the Secretary shall use not less than 15 percent to support proactive, voluntary conservation activities, including those undertaken by private landowners, pursuant to—

- (1) a conservation agreement described in section 4(f)(9);
- (2) a conservation effort that meets the requirements of the framework established under section 4(f)(10);
- (3) a cooperative agreement entered into under section 6; and
- (4) any other federal program that supports the conservation of species in the United States that are listed as threatened species or endangered species, candidate species, or at-risk species.

#### (bd) Exemptions

There are authorized to be appropriated to the Secretary to assist him and the Endangered Species Committee in carrying out their functions under sections 1536(e), (g), and (h) to assist the Secretary and the Endangered Species Committee in carrying out subsections (e), (g), and (h) of section 7 of this title not to exceed \$600,000 for each of fiscal years 1988, 1989, 1990, 1991, and 1992.

#### (ce) Convention implementation

There are authorized to be appropriated to the Department of the Interior for purposes of carrying out section 1537a(e) of this title not to exceed \$400,000 for each of fiscal years 1988, 1989, and 1990, and \$500,000 for each of fiscal years 1991 and 1992, and such sums shall remain available until expended.

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## §1543. Construction with Marine Mammal Protection Act of 1972

Except as otherwise provided in this chapter, no provision of this chapter shall take precedence over any more restrictive conflicting provision of the Marine Mammal Protection Act of 1972 [16 U.S.C. 1361 et seq.].

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## §1544. Annual cost analysis by Fish and Wildlife Service

Notwithstanding section 3003 of Public Law 104–66 (31 U.S.C. 1113 note; 109 Stat. 734), on or before January 15, 1990, and each January 15 thereafter, the Secretary of the Interior, acting through the Fish and Wildlife Service, shall submit to the Congress an annual report covering the preceding fiscal year which shall contain-

- (1) an accounting on a species by species basis of all reasonably identifiable Federal expenditures made primarily for the conservation of endangered or threatened species pursuant to this chapter; and
- (2) an accounting on a species by species basis of all reasonably identifiable expenditures made primarily for the conservation of endangered or threatened species pursuant to this chapter by States receiving grants under section 1535 of this title.